



**FIRST 5 SAN MATEO COUNTY COMMISSION (F5SMC)
FINANCE AND ADMINISTRATION COMMITTEE MEETING**

Monday, October 16, 2023

9:00 am to 10:00 a.m.

**First 5 San Mateo County Office Building
1700 S. El Camino Real, 1st Floor – Miller Ream
San Mateo, CA 94402**

Participate via Zoom for Members of the Public

Invite Link <https://smcgov.zoom.us/j/99390858979>

Meeting ID: 993 9085 8979, Phone: +1 669 900 6833

PLEASE NOTE: This meeting will be held in a hybrid format with both in-person and Zoom participation options for members of the public; Subcommittee members shall appear in person

This meeting of the Finance and Administration Committee will be held at the address above in the First 5 San Mateo County Office Bldg., 1700 S. El Camino Real, 1st Floor – Miller Ream, San Mateo, CA 94402 by teleconference pursuant to California Assembly Bill 2449 and the Ralph M. Brown Act, CA Gov't Code. Section 54950, et seq. **Members of the Subcommittee are expected to attend the meeting in person.** For information on exceptions allowed by law please reach out to counsel for First 5, Jennifer Stalzer at jstalzer@smcgov.org. For information regarding how to participate in the meeting, either in person or remotely, please refer to the instructions at the end of the agenda.

COMMISSION MEMBERS: Rosanne Foust, Sylvia Espinoza, Alexis Becerra (Chair)

STAFF: Kitty Lopez, Khanh Chau

AGENDA

	Item	
1.	Approval of the Finance and Administration Committee Agenda	Becerra
2.	Approval of the October 16, 2023 Finance and Administration Committee Meeting Minutes <i>(See Attachment 2)</i>	Becerra
3.	Action: Review and Recommend Approval of First 5 San Mateo County FY 2022 - 2023 Budget Close Out as of June 30, 2023 <i>(See Attachment 3, 3A, 3B, 3C)</i>	Lopez / Chau
4.	Action: Review and Recommend Approval of First 5 San Mateo County (F5SMC)'s Basic Financial Statements for the Year Ending June 30, 2023 Audit Report and Its Submission to First 5 California and to California State's Controller Office <i>(See Attachments 4, 4A, 4B)</i>	Lopez / Chau

Next Finance and Administration Committee Meeting February 12, 2024
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Public Participation:

The October 16, 2023 Finance and Administration Committee meeting may be accessed through Zoom online at the Zoom link at the top of this agenda. The October 16, 2023 Finance and Administration Committee meeting may also be accessed via telephone by dialing 1 669 900 6833 US. Enter the meeting ID: 956 4945 7628 then press #. (Find your local number: <https://smcgov.zoom.us/j/95649457628>). Members of the public can also attend this meeting physically in the Miller Ream Room.

*Written public comments may be emailed to kchau@smcgov.org, and such written comments should indicate the specific agenda item on which you are commenting.

*Spoken public comments will be accepted during the meeting in person or remotely through Zoom at the option of the speaker. Public comments via Zoom will be taken first, followed by speakers in person.

***Please see instructions for written and spoken public comments at the end of this agenda.**

***Instructions for Public Comment During Hybrid Meetings**

During hybrid meetings of the Finance and Administration Committee members of the public may address the Members of the Subcommittee as follows:

***Written Comments:**

Written public comments may be emailed in advance of the meeting. Please read the following instructions carefully:

1. Your written comment should be emailed to kchau@smcgov.org.
2. Your email should include the specific agenda item on which you are commenting, or note that your comment concerns an item that is not on the agenda or is on the consent agenda.
3. Members of the public are limited to one comment per agenda item.
4. The length of the emailed comment should be commensurate with the two minutes customarily allowed for verbal comments, which is approximately 250-300 words.
5. If your emailed comment is received by 5:00 p.m. on the day before the meeting, it will be provided to the Members of the Finance and Administration Committee and made publicly available on the agenda website under the specific item to which your comment pertains. If emailed comments are received after 5:00p.m. on the day before the meeting, the Fiscal Manager will make every effort to either (i) provide such emailed comments to the Subcommittee and make such emails publicly available on the agenda website prior to the meeting, or (ii) read such emails during the meeting. Whether such emailed comments are forwarded and posted, or are read during the meeting, they will still be included in the administrative record.

Spoken Comments*In person Participation:**

1. If you wish to speak to the Finance and Administration Committee, please raise your hand during the Public Comment portion of the meeting (for items not on the agenda) or during the discussion of the agenda item you wish to comment on. If you have anything that you wish distributed to the Subcommittee and included in the official record, please hand it to the Fiscal Manager who will distribute the information to the Subcommittee members and staff.

Via Teleconference (Zoom):

1. The October 16, 2023 Finance and Administration Committee meeting may be accessed through Zoom online at the links and telephone numbers listed above.
2. You may download the Zoom client or connect to the meeting using an internet browser. If using your browser, make sure you are using a current, up-to-date browser: Chrome 30+, Firefox 27+, Microsoft Edge 12+, Safari 7+. Certain functionality may be disabled in older browsers including Internet Explorer.
3. You will be asked to enter an email address and name. We request that you identify yourself by name as this will be visible online and will be used to notify you that it is your turn to speak.
4. When the Finance and Administration Committee Chair calls for the item on which you wish to speak, click on "raise hand." Speakers will be notified shortly before they are called to speak.

***Additional Information:**

For any questions or concerns regarding Zoom, including troubleshooting, privacy, or security settings, please contact Zoom directly.

Public records that relate to any item on the open session agenda for a regular Finance and Administration Committee meeting are available for public inspection. Those records that are distributed less than 72 hours prior to the meeting are available for public inspection at the same time they are distributed to all members, or a majority of the members of the Program, Operations and Planning Subcommittee.

**FIRST 5 SAN MATEO COUNTY
FINANCE AND ADMINISTRATION COMMITTEE
MEETING MINUTES**

June 12, 2023

- Commission Member: Sylvia Espinoza, Rosanne Foust
- Staff: Kitty Lopez, Khanh Chau
- Minutes: Khanh Chau

Commission Chair, Alexis Becerra was absent. Commissioner Rosanne Foust chaired the meeting.

1. Approval of the Finance and Administration Committee Meeting Agenda

A Motion for Approval of the June 12, 2023 Finance and Administration Committee Meeting Agenda was made by Commissioner Espinoza, seconded by Commissioner Foust. Unanimously approved.

2. Approval of the Finance and Administration Committee Meeting Minutes

A Motion for Approval of the May 8, 2023 Finance and Administration Committee Meeting Minutes was made by Commissioner Espinoza, seconded by Commissioner Foust. Unanimously approved.

3. Review of Budget Monitoring Report as of May 31, 2023

Kitty Lopez briefly presented the key highlights of the Budget Monitoring Report as of May 31, 2023 with comparison to the YTD Benchmark of 91.6% as presented in Attachments 15A, 15B, and 15C. The projecting Ending Fund balance (Reserves*) of \$13.798 million or 128%, that represents a positive variance of 37% or \$3.043 million higher than the planned budget. Major contributions to this positive variance are attributable to higher Interest Revenue, CHI refund and under spending in both Program and Administrative Appropriations.

Committee members reviewed and asked questions for further clarification of the Budget Monitoring Report. Committee members had no further questions.

4. Review and Recommendation of F5SMC Long-Term Financial Plan (LTFF) FY 2023-28 (FY22/23 Update)

Kitty Lopez briefly stated that Long-Term Financial Plan (LTFF) is a State compliance requirement and is mandated for annual review by the Commission.

Kitty Lopez cited that LTFF is a snapshot in time with financial information that continues to change and evolve. The Commission reviews and approves updated LTFF every year. Kitty Lopez stated that the presented LTFF (1) covers a 5-year span from FY2023-24 to FY2027-28; (2) is the bridge of two strategic plans, current strategic plan SPIP FY 2020-25 and the new strategic plan SPIP FY 2025-30, which will be developed in 2024 ; and (3) provides investment landscape from two main revenue sources: F5CA Tobacco

Tax Revenue and Other Grant Revenue; this helps reduce agency financial dependency on the main tobacco Tax Revenue sources.

Kitty Lopez briefly walked through Long-Term Financial Plan (LTFP) as presented in the attachments. Due to continuing declining Tobacco Tax Revenue projections and due to the negative impact of Prop 31- Flavor Ban, we are projected to reduce community investments in the next Cycle 5 from FY 2025-30.

Committee members suggested that during the next strategic plan, we need to look for additional revenue sources, such as state cannabis tax revenue. Kitty Lopez responded that the F5 State Association is exploring a possible state budget request for all First 5's throughout the state in 2024.

Committee members reviewed and discussed the LTFP. Committee members cited tough years after 2025 with community investment reduction. Committee members endorsed the recommendation and approval of the LTFP (Update FY22/23).

5. Verbal Update: Audit Services for the year ending 6.30.2023

Staff briefly presented that 3 Request for Quotations have been sent to 3 CPA audit firms as per the Contracting and Procurement Policy. Brown Armstrong firm has been selected for the third year for the audit services for F5SMC' financial audit for the year ending 6.30.2023. Brown Armstrong has conducted the interim audit starting May 2023 and will continue conducting the year end audit at the beginning of September 2023.

Committee members asked how many years we should keep the same the audit firm. Staff responded that for the government organization like F5 San Mateo County, there is no 5-year audit firm limit requirement like other public business entities; however, we may request a change in the audit partner and or engaging the audit manager for integrity of the audit services.

Commissioner Foust adjourned the meeting at 9:50 AM.

DATE: October 16, 2023
TO: First 5 San Mateo County Finance and Administration Committee
FROM: Kitty Lopez, Executive Director
RE: Review and Recommend Approval of F5SMC FY 2022-23 Budget Close-Out as of June 30, 2023

ACTION REQUESTED

Review and Recommend Approval of F5SMC FY 2022-23 Budget Close-Out as of June 30, 2023

BACKGROUND

- At the May 23, 2022 Commission Meeting, Commission approved F5SMC FY 2022-23 Budget.
- At the February 27, 2023 Commission Meeting, Commission approved F5SMC FY 2022-23 Revised Budget.

ECONOMIC FACTORS AND CURRENT YEAR BUDGET

Agency executed a robust fiscal year budget in FY 2022-23:

- New strategic plan FY2020-2023,
- Continuing the implementation of some investment areas of the previous strategic plan FY2018-2020 that had been delayed due to the COVID pandemic, and
- Other Grant executions,

Fiscal year 2022-2023 is the 3rd year of the new strategic plan implementation plan of the 3-year funding cycle FY2020-2023; most of Investment Strategies have been rolled out with emerging efforts in Policy Advocacy, Communication, System Changes and Health strategies.

Approximately 22% of agency fiscal year budget executions are in Other Grants that are funded from Non-Tobacco Tax Revenues or from Tobacco Tax Revenues acquired through competitive grant applications. Most of Other Grants are leverage funding within agency strategic plan investments strategies in Early Learning, Trauma and Resiliency Informed System Initiative (TRISI), Home Visiting, Integrated Systems for Children with Special Needs and San Mateo County Children Success Planning project.

During the fiscal year, Grantees and Community Base Organizations continue to experience several challenges in the post pandemic era and economic recovery including local expertise workforce challenges in San Mateo County resulting in low grant executions. Most concerning are the shifts in workforce capacity, staffing and retention rates across all sectors (grantees) supporting young children and families. The “Great Resignation” is real and coupled with the very high cost of living in the Bay Area (San Mateo County specifically) and some low wage sectors are experiencing repercussions. We also know from our Trauma and Resiliency Informed System (TRISI) work specifically and updates from our funded partners that many staff continue to be stressed, burned out, and overworked because of pandemic shifts and increased workload.

Agency delivers approximately 66% of fiscal year budget as we honor our great achievements in the fiscal year due to the continuation of the important work, programs, and services that positively impact the community.

Attachment 3

First 5 San Mateo County is grateful that funded partners are committed to serving and working with families and children in our county and have been implementing their strategic plans.

FY 2022-23 BUDGET CLOSE-OUT as of June 30, 2023 HIGHLIGHTS

- Please read this Budget Close Out Memo in conjunction with Attachments 3A, 3B, and 3C.
- The FY 2022-23 Budget Close-Out as of June 30, 2023 is presented in details in **Attachment 3A, 3B, and 3C** with key highlights presented in the table below:

FY 2022-23 BUDGET CLOSE-OUT HIGHLIGHTS <i>(July 1, 2022 – June 30, 2023)</i>	
REVENUE	<ul style="list-style-type: none"> • Interest Revenue of \$303K produces a net 125% positive variance or \$168K higher than the planned budget due to higher interest earning rate in the County investment pool. • Tobacco Tax Revenue of \$4.992M produces a net 11% positive variance or \$512K higher than the planned budget due to the inclusion of \$1.252M Prop 56 Tax Revenue (the \$2 Tobacco Tax bill). • F5CA IMPACT Grant and Home Visiting Grant Revenues totaling \$512K is 21% lower than the planned grant budgets due to staffing challenges in the State Home Visiting Grant execution. • Additional revenues totaling \$992K from various Other Grants, which is 22% below the planned grant budgets due to some delays in grant executions. • Total Actual Revenue of \$6.799M is approximately 4% higher than the planned budget due to higher Interest Revenue, inclusion of Prop 56 Tax Revenue, and additional Other Grant funding.
EXPENDITURES	<ul style="list-style-type: none"> • Total Program Expenditures of \$5.837M produce a net 35% positive variance or \$3.187M underspend. Major contributions to this positive variance are associated with staffing challenges - hard to fill technical expertise workforce in community base organizations resulting in low grant executions. • Total Administrative Expenditures of \$700K produce a net 13% positive variance or \$108K below the planned budget. Major contributions to this positive variance are associated with underspending in various administrative areas due to staff working outside of office. • Total Expenditures of \$6.535M produce a net 34% positive variance or \$3.296M underspend. Major contributions to this positive variance are associated with delayed program executions due to staffing challenges in some investment areas and underspending in various administrative areas.
ENDING FUND BALANCE	<ul style="list-style-type: none"> • FY 2022-23 Ending Fund Balance of \$13.737M represents 35% positive variance or \$3.565M higher than the Ending Fund Balance of the planned budget. • Major contributions to this positive variance are associated with higher Interest Revenue, inclusion of Prop 56 Tax Revenue, additional Other Grant Revenue, and underspending in Program Appropriations due to staffing challenges in some investment areas and underspending in various administrative areas.

FISCAL IMPACT

- Admin Cost rate of 11% is within the Commission's approved Admin Cost Rate Policy of 15%.
- \$713K SPIP FY 2018-20 underspending dollars as of 6.30.2023 will be returned back to Fund Balance

ACTION REQUESTED

Review and Recommend Approval of F5SMC FY 2022-23 Budget Close-Out as of June 30, 2023.

FIRST 5 SAN MATEO COUNTY

FY 2022-23 BUDGET CLOSE OUT SUMMARY

	FY 22-23 Revised Budget	YTD Actuals as of June 30, 2023	Accruals	FY22-23 Budget Close Out
BEGINNING FUND BALANCE (Beginning Reserves*)	13,473,382	13,473,382	-	13,473,382
A. Interest Revenue	134,734	303,007	-	303,007
B. Tobacco Tax Revenue	4,480,000	4,991,616	-	4,991,616
Tobacco Tax Revenue Fiscal Year Allocations	4,480,000	4,991,616	-	4,991,616
C. Other Grant Revenues	1,915,182	1,253,965	250,106	1,504,071
F5CA Other Grants / IMPACT Grant	649,548	261,906	250,106	512,012
Non-Tobacco Tax Grants (DLP, PHD, SHD, MHSA)	1,265,634	992,060	-	992,060
TOTAL REVENUES	6,529,915	286,053	250,106	6,798,694
TOTAL AVAILABLE FUND (Total Sources*)	20,003,297	20,021,970	250,106	20,272,076
PROGRAM APPROPRIATIONS				
D1. Strategic Plan Investment - SPIP FY 20-23	5,564,035	3,612,919	-	3,612,919
Community Investments (FE, CH&D, FI)	4,345,469	3,202,186	-	3,202,186
Evaluation	229,441	127,280	-	127,280
Policy, Advocacy, & Communications (PAC)	989,125	283,453	-	283,453
D2. Strategic Plan Investment - SPIP FY 18-20 Carry-Over	797,693	84,285	-	84,285
Community Investments (FE, CH&D, FI)	330,675	41,591	-	41,591
Evaluation	160,000	-	-	-
Policy, Advocacy, & Communications (PAC)	307,018	42,694	-	42,694
E. Other Grants	1,357,809	1,024,071	-	1,024,071
F5CA Other Grants / IMPACT Grant	566,825	446,391	-	446,391
Non-Tobacco Tax Grants (DLP, PHD, SHD, MHSA)	790,984	577,680	-	577,680
F. Program Operations	1,303,837	1,113,757	-	1,113,757
Program Shared Operating Budget	223,666	150,402	-	150,402
Program Staff S&B & Shared Admin Staff Time	887,424	780,717	-	780,717
Evaluation Staff S&B	192,747	182,638	-	182,638
Total Program Appropriations (D1+D2+E+F)	9,023,374	5,835,032		5,835,032
ADMIN APPROPRIATIONS				
G. Admin Shared Operating Budget	223,666	150,402	-	150,402
H. Admin Staff S&B	584,693	549,885	-	549,885
Total Admin Appropriations (G+H)	808,359	700,287	-	700,287
TOTAL APPROPRIATIONS (Net Appropriations*)	9,831,733	6,535,319	-	6,535,319
Surplus / (Deficit) (Total Revenues - Total Appropriations)	(3,301,818)	(6,249,266)	250,106	263,376
ENDING FUND BALANCE	10,171,564	13,486,651	250,106	13,736,758
Total S&B	1,664,864	1,513,240	-	1,513,240

	FY22-23 Revised Budget	YTD Actuals as of June 30, 2023	Accruals	FY22-23 Budget Close Out	Budget Close Out vs. FY22-23 Revised Budget (%)	Notes to the Budget Close Out
BEGINNING FUND BALANCE (Beginning Reserves*)	13,473,382	13,473,382		13,473,382	100%	
A. Interest Revenue	134,734	303,007		303,007	225%	Higher interest earning rate
B. Tobacco Tax Revenue	4,480,000	4,991,616	0	4,991,616	111%	
Tobacco Tax Revenue Fiscal Year Allocations	4,480,000	4,991,616		4,991,616	111%	Include Prop 56, SMIF, CECET
C. Other Grant Revenues	1,915,182	1,253,965	250,106	1,504,071	79%	
F5CA IMPACT Grant FY20-23	512,592	237,924	239,588	477,512	93%	
F5CA Home Visiting Grant FY20-22	136,956	23,982	10,518	34,500	25%	
F5SF IMPACT HUB TA FY22-23	73,533	71,878		71,878	98%	
County of San Mateo BHRS - Mental Health Services grant MHSA #2	250,000	247,540		247,540	99%	
Peninsula Healthcare District - HMG Call Center Grant CY2022	50,000	50,000		50,000	100%	
Sequoia Healthcare District - Special Needs Grant FY20-23	474,592	281,224		281,224	59%	
Sequoia Healthcare District - Mental Health Grant FY20-23	130,956	48,559		48,559	37%	
SMC CEO - SMC Children Success Project		2,629		2,629		
SMCOE - SMC Children Success Project		2,629		2,629		
Children Health Initiatives (CHI) Refund	286,053	286,053		286,053	100%	2nd CHI refund
F5SMC Wellness Grant		1,048		1,048		
Miscellaneous Reimbursements	500	500		500	100%	
TOTAL REVENUES	6,529,915	6,548,588	250,106	6,798,694	104%	Higher Interest Revenue and inclusion of Prop 56, and CHI refund.
TOTAL AVAILABLE FUNDS (TOTAL SOURCES*)	20,003,297	20,021,970	250,106	20,272,076	101%	

APPROPRIATIONS						
PROGRAM APPROPRIATIONS						
D1. Strategic Plan Investment - SPIP FY 20-23	5,564,035	3,612,919		3,612,919	65%	Grantees and Community Base Organizations continue to experience several challenges in the post pandemic era and economic recovery including local expertise workforce competitive disadvantages in San Mateo County resulting in low grant executions
Family Engagement	1,186,540	1,133,840		1,133,840	96%	
Children Health & Development	1,679,788	904,834		904,834	54%	
Early Learning	1,479,141	1,163,512		1,163,512	79%	
Grant Management and Other Evaluation Projects	229,441	127,280		127,280	55%	
Policy Advocacy, Communications & Systems Change	432,798	281,753		281,753	65%	
Emerging Projects	556,327	1,700		1,700	0%	
D2. Strategic Plan Investment - SPIP FY 18-20 Carry-Over	797,693	84,285		84,285	11%	Underspending fund by YE will be returned back to Fund Balance
Children Health & Development - Carry Over	280,675	8,124		8,124	3%	
Early Learning - Carry Over	50,000	33,467		33,467	67%	
Other Evaluation Projects - Carry Over	160,000			0	0%	
PAC - Carry Over	85,397	3,000		3,000	4%	
Emerging Projects - Carry Over	221,621	39,694		39,694	18%	
E. Other Grants	1,357,809	1,024,071		1,024,071	75%	
F5CA IMPACT Grant	447,734	414,255		414,255	93%	
F5CA Home Visiting Grant	119,091	32,136		32,136	27%	
F5SF IMPACT HUB TA FY22-23	62,503	62,503		62,503	100%	
County of San Mateo BHRS - Mental Health Services MHSA #2	171,680	164,181		164,181	96%	
Peninsula Healthcare District - HMG Call Center Grant FY2022	42,096	42,096		42,096	100%	
Others		2,000		2,000		
Sequoia Healthcare District - Special Needs Grant	452,751	263,584		263,584	58%	
Sequoia Healthcare District - Mental Health Grant	40,560	38,059		38,059	94%	
SMC CMO Children Success Planning Pr	10,697	2,629		2,629	25%	
SMC CMO Children Success Planning Pr	10,697	2,629		2,629	25%	

	FY22-23 Revised Budget	YTD Actuals as of June 30, 2023	Accruals	FY22-23 Budget Close Out	Budget Close Out vs. FY22-23 Revised Budget (%)	Notes to the Budget Close Out
F. Program Operations	1,303,837	1,113,757		1,113,757	85%	
Program Shared Operating Budget	223,666	150,402		150,402	67%	
Program Staff S&B & Shared Admin Staff	887,424	780,717		780,717	88%	
Evaluation Staff S&B	192,747	182,638		182,638	95%	
Total Program Appropriations (D1+D2+E+F)	9,023,374	5,835,032		5,835,032	65%	Underspend due to grantees and CBOs staffing challenges
ADMIN APPROPRIATIONS						
G. Admin Shared Operating Budget	223,666	150,402		150,402	67%	
H. Admin Staff S&B	584,693	549,885		549,885	94%	
Total Administrative Appropriations	808,359	700,287		700,287	87%	
Administrative Cost Rate %	8%	11%		11%		
TOTAL APPROPRIATIONS (NET APPROPRIATIONS*)	(NET) 9,831,733	6,535,319		6,535,319	66%	Underspend due to grantees and CBOs staffing challenges
ENDING FUND BALANCE RESERVES*)	(ENDING) 10,171,564	13,486,651	250,106	13,736,758	135%	Positive variances are associated with higher Revenue and underspend in both Program and Administrative Expenditures

Color Coding

- Shared Budget/Shared Cost
- Revenue ; Fund Balance
- Appropriations
- Salaries & Benefits

Schedule 1- FY 2022-23 OPERATING BUDGET CLOSE OUT

Attachment 3C

	ORG / ACCT#	FY22-23 Revised Budget	YTD Actuals as of June 30, 2023	Accruals	FY22-23 Budget Close Out	Budget Close Out vs. FY22-23 Revised Budget (%)	Notes to the Budget Close Out
I. Services and Supplies							
Outside Printing & Copy Svc	19510-5191	2,000		0	0	0%	
General Office Supplies	19510-5193	8,000	3,564	0	3,564	45%	
Photocopy Lease & Usage	19510-5196	5,000	867	0	867	17%	
Computer Supplies	19510-5211	25,000	11,550	0	11,550	46%	Combined 5211 and 5215: IT equipment and software subscriptions
County Memberships - (e.g. F5 Assn Dues)	19510-5331	15,000	12,704	0	12,704	85%	
Auto Allowance	19510-5712	11,000	10,884	0	10,884	99%	
Meetings & Conference Expense	19510-5721	10,000	4,530	0	4,530	45%	
Commissioners Meetings & Conference Exp	19510-5723	5,000	1,043	0	1,043	21%	
Other Business Travel Expense	19510-5724	10,000	1,134	0	1,134	11%	
Dept. Employee Training Expense	19510-5731	10,000	149	0	149	1%	
Wellness grant	19510-5856	0	835	0	835		
Other Professional Services	19510-5858	50,000	0	0	0	0%	
Sub Total - Services & Supplies		151,000	47,260	-	47,260	31%	
II. Other Charges							
Telephone Service Charges	19510-6712	5,500	383	0	383	7%	Include direct Communication Services
Automation Services - ISD	19510-6713	53,000	44,448	0	44,448	84%	
Annual Facilities Lease	19510-6716	105,000	95,178	0	95,178	91%	
General Liability Insurance	19510-6725	11,232	11,235	0	11,235	100%	
Official Bond Insurance	19510-6727	800	262	0	262	33%	
Human Resources Services	19510-6733	2,000	269	0	269	13%	
Countywide Security Services	19510-6738	800	569	0	569	71%	
All Other Services Charges	19510-6739	60,000	43,660		43,660	73%	Combined with 6751 and 6739
A-87 Expense	19510-6821	58,000	57,540	0	57,540	99%	
Sub Total - Other Charges		296,332	253,544	-	253,544	86%	
Total Operating Budget		447,332	300,804	-	300,804	67%	

Program Shared Operating Budget		223,666	150,402	-	150,402	67%	Allocation rate 50%
Admin Shared Operating Budget		223,666	150,402	-	150,402	67%	Allocation rate 50%

Schedule 2 - FY 2022-23 SALARIES & BENEFITS BUDGET CLOSE OUT

Program Staff & Shared Admin Staff		887,424	780,717	0	780,717	88%	27% Admin staff time allocated to Program
Evaluation Staff		192,747	182,638	0	182,638	95%	
Admin Staff		584,693	549,885	0	549,885	94%	
Total Salaries and Benefits		\$ 1,664,864	\$ 1,513,240	\$ -	\$ 1,513,240	91%	Underspent as staff on medical leave

Color Coding

Shared Budget/Shared Cost Revenue ; Fund Balance
 Appropriations
 Salaries & Benefits



Date: October 16, 2023
To: First 5 San Mateo County Finance and Administration Committee
From: Kitty Lopez, Executive Director
Re: Review and Recommend Approval of First 5 San Mateo County (F5SMC)'s Basic Financial Statements for the Year Ending June 30, 2023 Audit Report and Its Submission to First 5 California and to California State's Controller Office

ACTION REQUESTED

Review and Recommend Approval of First 5 San Mateo County (F5SMC)'s Basic Financial Statements for the Year Ending June 30, 2023 Audit Report and Its Submission to First 5 California and to California State's Controller Office

INDEPENDENT AUDITORS' REPORT - OUTCOMES

In accordance with compliance requirements, an audit of First 5 San Mateo County's Basic Financial Statements for the Year Ending June 30, 2023 was conducted by an independent auditor, Brown Armstrong Accountancy Corporation, Bakersfield, California.

Please see the F5SMC's Basis Financial Statements for the Year Ending June 30, 2023 Audit Report ([Attachment 4B](#)) and Communication Letter to the First 5 SMC Commissioner attached (**Attachment 4A**). Summary of Independent Auditors' Report Outcomes are as following:

- Independent Auditors' Report on the Financial Statements (pages 1-3): Unmodified opinion (clean opinion).
- Independent Auditors' Report on Internal Control over Financial Reporting and on Compliance and Other Matters based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards (pages 41-42): No instances of noncompliance or other matters that are required to be reported under the Government Audit Standards were identified (clean opinion)
- Independent Auditors' Report on State Compliance (pages 43-45): F5SMC complied in all material respects with the compliance requirements (clean opinion). There were no current year findings.

BACKGROUND

In accordance with California Health & Safety Code Sections 130140 and 130150, First 5 County Commissions are required to conduct an audit of their financial operations for each fiscal year and present the audit at a public hearing prior to submitting the report to First 5 California.

Each First 5 County Commission's audit should be performed (1) in accordance with generally accepted auditing standards of Institute of Certified Public Accountants, and (2) generally accepted governmental auditing standards issued by the United States General Accounting Office for financial, and (3) compliance audits. In addition, effective FY2006-2007, all County Commission audits must be in accordance with the California State Controller's Standards and Procedures for Audits of California Counties Participating in the California Children and Families Program.

First 5 County Commission audits must be submitted to both First 5 California and the California State's Controller Office by November 1st of each year.

Continuing Implementation of Governmental Accounting Standards Board Statements (GASBs)

For the fiscal year ending June 30, 2018, County of San Mateo (and First 5 San Mateo County) is responsible to implement the following statements, wherever applicable:

- GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*, which establishes new accounting and financial reporting for state and local governments by improving the accounting and financial reporting for OPEB plans and provides information obtained by state and local government employers about financial support for OPEB that is provided by other entities.
- GASB Statement No. 85, Omnibus 2017. This Statement addresses a variety of topics related to blended component units, goodwill, fair value measurement, and postemployment benefits.
- GASB 68 ushers to the reporting of pension assets and liabilities, requiring immediate recognition of the net long-term liability of future pension benefits in excess of accumulated plan assets.
- GASB No. 87, Leases to record the right of use asset lease office net amortization (audit report

FISCAL IMPACTS

Impacts of GASB 68 and GASB 87 implementations:

- No fiscal impacts to cash flow and or to the actual fiscal budget close out.
- Consider GASB 68 implication to F5SMC's Ending Fund Balance Projection in the F5SMC's Long-Term Financial Plan (LTFP).

ACTION REQUESTED

Review and Recommend Approval of First 5 San Mateo County (F5SMC)'s Basic Financial Statements for the Year Ending June 30, 2023 Audit Report and Its Submission to First 5 California and to California State's Controller Office.

GLOSSARY

SUMMARY OF STATEMENT NO. 87 LEASES (ISSUED 06/17)

The objective of this Statement is to better meet the information needs of financial statement users by improving accounting and financial reporting for leases by governments. This Statement increases the usefulness of governments' financial statements by requiring recognition of certain lease assets and liabilities for leases that previously were classified as operating leases and recognized as inflows of resources or outflows of resources based on the payment provisions of the contract. It establishes a single model for lease accounting based on the foundational principle that leases are financings of the right to use an underlying asset. Under this Statement, a lessee is required to recognize a lease liability and an intangible right-to-use lease asset, and a lessor is required to recognize a lease receivable and a deferred inflow of resources, thereby enhancing the relevance and consistency of information about governments' leasing activities.

(<https://gasb.org/page/PageContent?pageId=/standards-guidance/pronouncements/summary--statement-no-87.html&isStaticPage=true>)



**COMMUNICATION WITH THOSE CHARGED WITH
GOVERNANCE AT THE CONCLUSION OF THE AUDIT
(SAS 114)**

To the Board of Commissioners
 First 5 San Mateo County
 San Mateo, California

We have audited the financial statements of the governmental activities and the major fund of First 5 San Mateo County (First 5), a discretely presented component unit of the County of San Mateo, California, for the year ended June 30, 2023. Professional standards require that we provide you with information about our responsibilities under auditing standards generally accepted in the United States of America, *Government Auditing Standards*, and the State of California's *Standards and Procedures for Audits of Local Entities Administering the California Children and Families Act*, issued by the State Controller's Office, as well as certain information related to the planned scope and timing of our audit. We have communicated such information in our letter to you dated May 8, 2023. Professional standards also require that we communicate to you the following information related to our audit.

Significant Audit Matters

Qualitative Aspects of Accounting Practices

Management is responsible for the selection and use of appropriate accounting policies. The significant accounting policies used by First 5 are described in Note 2 to the financial statements. As described in Note 2 to the financial statements, First 5 implemented Governmental Accounting Standards Board (GASB) Statement No. 96, *Subscription-Based Information Technology Arrangements*, during the year ended June 30, 2023. We noted no transactions entered into by First 5 during the year for which there is a lack of authoritative guidance or consensus. All significant transactions have been recognized in the financial statements in the proper period.

Accounting estimates are an integral part of the financial statements prepared by management and are based on management's knowledge and experience about past and current events and assumptions about future events. Certain accounting estimates are particularly sensitive because of their significance to the financial statements and because of the possibility that future events affecting them may differ significantly from those expected. The most sensitive estimates affecting First 5's financial statements were:

Management's estimate of the fund balance commitments is based on unfinished contracts and their payment schedules. We evaluated the methods, assumptions, and data used to develop the accounting estimate and determined that it is reasonable in relation to the financial statements taken as a whole.

Management's estimate of the fair value of investments is based on the method as detailed in the notes to the financial statements. We evaluated methods, assumptions, and data used to develop the estimate of the fair value of investments in determining that it is reasonable in relation to the financial statements taken as a whole.

Management's estimate of the fair value of the right-to-use building is based on the method as detailed in the notes to the financial statements. We evaluated methods, assumptions, and data used to develop the estimate of the fair value of the right-to-use building in determining that it is reasonable in relation to the financial statements taken as a whole.

Net Pension Liability (NPL), Net Other Postemployment Benefits (OPEB) Asset (NOA), and related items are based on actuarial valuations, which involve estimates of the value of reported amounts and probabilities about the occurrence of future events far into the future. We evaluated the methods, assumptions, and data used to develop the estimates of NPL, NOA, and related items in determining that they are reasonable in relation to the financial statements taken as a whole.

Certain financial statement disclosures are particularly sensitive because of their significance to financial statement users. The most sensitive disclosures affecting the financial statements were for the NPL and NOA related items as described above.

The financial statement disclosures are neutral, consistent, and clear.

Difficulties Encountered in Performing the Audit

We encountered no significant difficulties in dealing with management in performing and completing our audit.

Corrected and Uncorrected Misstatements

Professional standards require us to accumulate all known and likely misstatements identified during the audit, other than those that are clearly trivial, and communicate them to the appropriate level of management. Management has corrected all such misstatements. In addition, none of the misstatements detected as a result of audit procedures and corrected by management were material, either individually or in the aggregate, to each opinion unit's financial statements taken as a whole.

Disagreements with Management

For purposes of this letter, a disagreement with management is a financial accounting, reporting, or auditing matter, whether or not resolved to our satisfaction, that could be significant to the financial statements or the auditor's report. We are pleased to report that no such disagreements arose during the course of our audit.

Management Representations

We have requested certain representations from management that are included in the management representation letter dated October 4, 2023.

Management Consultations with Other Independent Accountants

In some cases, management may decide to consult with other accountants about auditing and accounting matters, similar to obtaining a "second opinion" on certain situations. If a consultation involves application of an accounting principle to First 5's financial statements or a determination of the type of auditor's opinion that may be expressed on those statements, our professional standards require the consulting accountant to check with us to determine that the consultant has all the relevant facts. To our knowledge, there were no such consultations with other accountants.

Other Audit Findings or Issues

We generally discuss a variety of matters, including the application of accounting principles and auditing standards, with management each year prior to retention as First 5's auditors. However, these discussions occurred in the normal course of our professional relationship and our responses were not a condition to our retention.

Other Matters

We applied certain limited procedures to the Management's Discussion and Analysis, Budgetary Comparison Schedule, Schedule of Proportionate Share of the Net Pension Liability, Schedule of First 5's Contributions - Pension Plan, Schedule of Proportionate Share of the Net OPEB Liability/(Asset), Schedule of First 5's Contributions - OPEB, and the Schedule of Changes in the Net OPEB

Liability/(Asset) and Related Ratios, which are Required Supplementary Information (RSI) that supplement the basic financial statements. Our procedures consisted of inquiries of management regarding the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We did not audit the RSI and do not express an opinion or provide any assurance on the RSI.

Restriction on Use

This information is intended solely for the information and use of the Board of Commissioners and management of First 5 and is not intended to be, and should not be, used by anyone other than these specified parties.

BROWN ARMSTRONG
ACCOUNTANCY CORPORATION

*Brown Armstrong
Accountancy Corporation*

Bakersfield, California
October 4, 2023

**FIRST 5 SAN MATEO COUNTY
(A DISCRETELY PRESENTED COMPONENT
UNIT OF THE COUNTY OF SAN MATEO)**

SAN MATEO, CALIFORNIA

BASIC FINANCIAL STATEMENTS

**FOR THE YEAR ENDED
JUNE 30, 2023**

**FIRST 5 SAN MATEO COUNTY
FOR THE YEAR ENDED JUNE 30, 2023**

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FINANCIAL SECTION

INDEPENDENT AUDITOR'S REPORT

To the Board of Commissioners
First 5 San Mateo County
San Mateo, California

Report on the Audit of the Financial Statements

Opinion

We have audited the financial statements of the governmental activities and the major fund of First 5 San Mateo County (First 5), a discretely presented component unit of the County of San Mateo, California, as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise First 5's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and the major fund of First 5 as of June 30, 2023, and the respective changes in financial position thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinion

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of First 5 and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about First 5's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with auditing standards generally accepted in the United States of America and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with auditing standards generally accepted in the United States of America and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit;
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements;
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of First 5's internal control. Accordingly, no such opinion is expressed;
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements; and
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about First 5's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

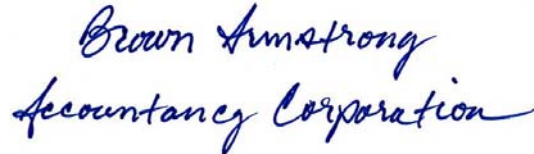
Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis and the Required Supplementary Information (RSI), as listed in the table of contents, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the Management's Discussion and Analysis and the RSI in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated October 4, 2023, on our consideration of First 5's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of First 5's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering First 5's internal control over financial reporting and compliance.

BROWN ARMSTRONG
ACCOUNTANCY CORPORATION

A handwritten signature in blue ink that reads "Brown Armstrong Accountancy Corporation". The signature is written in a cursive style.

Bakersfield, California
October 4, 2023

**FIRST 5 SAN MATEO COUNTY
(A DISCRETELY PRESENTED COMPONENT UNIT OF THE COUNTY OF SAN MATEO)
MANAGEMENT'S DISCUSSION AND ANALYSIS (Unaudited)
JUNE 30, 2023**

In November 1998, voters passed a statewide ballot initiative, Proposition 10, to fund programs that promote the physical, cognitive, and emotional development of children ages 0-5. Proposition 10 funds are generated by a tax on tobacco products and are intended to facilitate the creation and implementation of an integrated and collaborative system of care for young children in the areas of health, family support, and early learning. All revenue generated is collected in the California Children and Families (First 5 California) Trust Fund Account and allocations are made to each of the 58 counties in the State based on the number of births recorded in the relevant county in proportion to the number of births recorded in California. Each county must establish a local First 5 Commission to oversee the use of these funds in accordance with their strategic plan.

This Management's Discussion and Analysis is intended to serve as a narrative overview and analysis of the financial activities of First 5 San Mateo County (First 5) for the year ended June 30, 2023. The information presented should be read in conjunction with the information furnished in the financial statements and notes to the financial statements.

Financial Highlights

During the fiscal year ended June 30, 2023, First 5 contributed over \$4.7 million in a wide variety of local programs and services for young children and their families.

Government-Wide Financial Analysis

- The assets and deferred outflows of resources of First 5 exceeded its liabilities and deferred inflows of resources as of June 30, 2023, by \$13,064,432 (*net position*). This balance may be used to meet First 5's ongoing obligations to grantees and creditors.

Fund Financial Analysis

- Total fund balance as of June 30, 2023, was \$13,382,336. Of this amount, \$4,721,632 was committed for current executed grants and contracts and for contract amendments not yet executed (obligated); the remaining \$8,685,752 was set aside for future programs, projects, and activities. All funding awards were in accordance with First 5's Strategic Plan and Long-Term Financial Plan.
- Contributions to local projects increased by \$477,176 or 11.2% from the previous fiscal year.

Overview of the Financial Statements

This discussion and analysis serves as an introduction to First 5's basic financial statements which include three components:

1. Government-wide financial statements
2. Fund financial statements
3. Notes to the basic financial statements

Government-wide financial statements provide readers with a broad overview of First 5's finances, in a manner similar to a private-sector business.

The *statement of net position* presents information on all of First 5's assets, deferred outflows of resources, liabilities, and deferred inflows of resources, with the difference between them two reported as net position.

FIRST 5 SAN MATEO COUNTY
(A DISCRETELY PRESENTED COMPONENT UNIT OF THE COUNTY OF SAN MATEO)
MANAGEMENT'S DISCUSSION AND ANALYSIS (Unaudited)
JUNE 30, 2023

The *statement of activities* presents information showing how First 5's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in a future fiscal period (e.g., earned but unused vacation leave).

The *government-wide financial statements* can be found on pages 8 and 9 of this report.

Fund financial statements are groupings of related accounts used to maintain control over resources that have been segregated for specific activities or objectives. Fund financial statements report essentially the same functions as those reported in the government-wide financial statements; however, they focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year.

The *fund financial statements* can be found on pages 10 through 13 of this report.

Notes to the basic financial statements provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

The *notes* can be found on pages 14 through 34 of this report.

Government-Wide Financial Analysis

As of June 30, 2023, First 5's assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by \$13,064,432.

Net Position

	2023	2022	Change	%
Total assets	\$ 15,467,923	\$ 15,492,529	\$ (24,606)	-0.2%
Total deferred outflows of resources	951,023	795,011	156,012	19.6%
Total current liabilities	1,822,125	1,969,412	(147,287)	-7.5%
Total long-term liabilities	1,326,626	572,499	754,127	131.7%
Total deferred inflows of resources	205,763	935,067	(729,304)	-78.0%
Net position	13,064,432	12,810,562	253,870	2.0%

Fiscal Year 2023 Compared to Fiscal Year 2022

- At the end of fiscal year 2023, total assets decreased by \$24,606, (0.2)%, when compared to fiscal year 2022. The decrease was primarily due to a decrease in cash and the net other postemployment benefits (OPEB) asset.
- Total deferred outflows of resources increased by \$156,012, 19.6%, due to a change in deferred pension and OPEB actuarial assumptions.
- Total liabilities increased by \$606,840, 23.9%. The increase was mainly due to an increase in net pension liability.
- Total deferred inflows of resources decreased by \$729,304, (78.0)%, due to a change in deferred pension and OPEB actuarial assumptions.
- Net position increased by \$253,870, 2.0%. Net position is money received that is set aside for programs, projects, and activities to be conducted in the future according to a documented plan, budget, or financial forecast formally approved by First 5.

**FIRST 5 SAN MATEO COUNTY
(A DISCRETELY PRESENTED COMPONENT UNIT OF THE COUNTY OF SAN MATEO)
MANAGEMENT'S DISCUSSION AND ANALYSIS (Unaudited)
JUNE 30, 2023**

Changes in Net Position

	<u>2023</u>	<u>2022</u>	<u>Change</u>	<u>%</u>
Program revenues	\$ 6,495,666	\$ 6,884,731	\$ (389,065)	-5.7%
General revenues (losses)	349,808	(374,852)	724,660	193.3%
Program expenses	<u>(6,591,604)</u>	<u>(5,772,325)</u>	<u>(819,279)</u>	<u>14.2%</u>
Change in net position	253,870	737,554	(483,684)	-65.6%
Net position, beginning of year	<u>12,810,562</u>	<u>12,073,008</u>	<u>737,554</u>	<u>6.1%</u>
Net position, end of year	<u>\$ 13,064,432</u>	<u>\$ 12,810,562</u>	<u>\$ 253,870</u>	<u>2.0%</u>

Fiscal Year 2023 Compared to Fiscal Year 2022

- Program revenues decreased by \$389,065, (5.7)%, and general revenues increased by \$724,660, 193.3%. The decrease in program revenues was primarily due to decreases in tobacco tax. The increase in general revenues was primarily due to higher investment returns in 2023.
- Program expenses increased by \$819,279, 14.2%. The majority of the increase was due to increases in retirement benefits and contributions to local projects.

Fund Financial Analysis

First 5 uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. As of June 30, 2023, First 5 reported a fund balance of \$13,382,336, an increase of \$307,001, 2.4%, from the prior year. The increase was mainly due to an increase in revenues. Of the total, \$4,721,632 of the fund balance was committed to grantees and contractors through contractual obligations in accordance with First 5's Strategic Plan and Long-Term Financial Plan. These plans are reviewed and approved by the First 5 Commission on an annual basis.

Capital Assets and Debt Administration

At the end of the current fiscal year, First 5's right-to-use assets consisted of \$192,256 (net of accumulated amortization). Right-to-use assets include one building lease. Refer to Note 5 Leased Assets for additional information.

At the end of the current fiscal year, First 5's long-term obligations consisted of lease liabilities in the amount of \$214,993, compensated absences of \$177,273, and net pension liability of \$1,076,035. Refer to Note 7 Long-Term Liabilities.

Budgetary Highlights

First 5 operating budget for fiscal year 2022-2023 expenditures totaled \$9.9 million. The budget closeout revealed an estimated savings of \$3.3 million, which is the excess of approved budgeted expenditures compared to actual expenditures. A key factor accounting for the \$3.3 million positive budget variance was contributions to local projects which were attributed to under spending in grantee's contracts.

The *budgetary comparison information* can be found on page 35 of this report.

Economic Factor and Current Year Budget

First 5 executed two strategic plans that worked in parallel with each other during the fiscal year: the new strategic plan FY2020-2023 and continuation implementation of some investment areas of the previous strategic plan FY2018-2020 that had been delayed due to the COVID pandemic. Many service delivery programs shifted from in-person services to virtual supports for parents, providers, and children.

In some cases, pre-school programs and community-based programs were open; however, some comprehensive services were delayed or shifted due to work restrictions prior to vaccinations. Since vaccinations have been available, in-person programming is slowly ramping up. First 5 and funded partners are diligently assessing what the new “normal” service delivery will be as virtual supports have been effective and hybrid models are increasingly being utilized.

Fiscal year 2022-2023 is the 3rd year of the new strategic plan implementation plan of the 3-year funding cycle FY2020-2023; most of Investment Strategies have been rolled out with emerging efforts in Policy Advocacy, Communication, System Changes, and Health strategies.

Approximately 22% of First 5 fiscal year budget executions are in Other Grants that are funded from Non-Tobacco Tax Revenues or from Tobacco Tax Revenues acquired through competitive grant applications. Most of Other Grants are leverage funding within First 5 strategic plan investments strategies in Early Learning, Trauma and Resiliency Informed System Initiative (TRISI), Home Visiting, Integrated Systems for Children with Special Needs, and San Mateo Children Success Planning project.

Grantees and Community-Based Organizations continue to experience several challenges in the post pandemic era and economic recovery including local expertise workforce competitive disadvantages in San Mateo County resulting in low grant executions. Most concerning, however, are the shifts in workforce capacity, staffing, and retention rates across all sectors (grantees) supporting young children and families. The “Great Resignation” is real and coupled with the very high cost-of-living in the Bay Area (San Mateo County specifically) and some low wages sectors are experiencing repercussions. We also know from our Trauma and Resiliency Informed System (TRISI) work specifically and updates from our funded partners that many staff continue to be stressed, burned out, and overworked because of pandemic shifts.

Overall, even though First 5 delivers approximately 66% of fiscal year budget, we honor our great achievements in the fiscal year due to the continuation of the important work, programs, and services that positively impact the community. Given the pandemic recovery experiences previously and the implementation of 3-tier robust fiscal budget – new strategic plan FY2020-2023, previous strategic plan FY2018-2020, and Other Grant executions, the performance budget reading at 66% can be considered a great achievement. First 5 is grateful that funded partners are committed to serving and working with families and children in our county and have been implementing the strategic plans.

Requests for Information

This financial report is designed to provide a general overview of First 5's finances. Questions concerning any of the information provided in this report, or requests for additional financial information, should be addressed to Kitty Lopez, Executive Director, First 5 San Mateo County, 1700 S. El Camino Real, Suite 405, San Mateo, CA 94402-3050.

BASIC FINANCIAL STATEMENTS

**FIRST 5 SAN MATEO COUNTY
STATEMENT OF NET POSITION
JUNE 30, 2023**

	<u>Governmental Activities</u>
<u>ASSETS</u>	
Cash and cash equivalents	\$ 13,721,654
Intergovernmental receivable, net	1,228,556
Interest receivable, net	112,576
Non-current assets:	
Net OPEB asset	212,881
Leased assets:	
Right-to-use - Building	368,811
Less accumulated amortization	<u>(176,555)</u>
Total leased assets net of amortization	<u>192,256</u>
Total assets	<u>15,467,923</u>
<u>DEFERRED OUTFLOWS OF RESOURCES</u>	
Deferred outflows of resources - Pension	855,489
Deferred outflows of resources - OPEB	<u>95,534</u>
Total deferred outflows of resources	<u>951,023</u>
<u>LIABILITIES</u>	
Accounts payable	1,589,676
Salaries and benefits payable	29,637
Unearned revenue	61,137
Long-term liabilities due within one year:	
Lease liability	90,420
Compensated absences	51,255
Long-term liabilities due after one year:	
Lease liability	124,573
Net pension liability	1,076,035
Compensated absences	<u>126,018</u>
Total liabilities	<u>3,148,751</u>
<u>DEFERRED INFLOWS OF RESOURCES</u>	
Deferred inflows of resources - Pension	356
Deferred inflows of resources - OPEB	<u>205,407</u>
Total deferred inflows of resources	<u>205,763</u>
<u>NET POSITION</u>	
Unrestricted	<u>13,064,432</u>
Total net position	<u>\$ 13,064,432</u>

The accompanying notes are an integral part of these financial statements.

**FIRST 5 SAN MATEO COUNTY
STATEMENT OF ACTIVITIES
FOR THE YEAR ENDED JUNE 30, 2023**

	Governmental Activities
Program expenses:	
Salaries and wages	\$ 710,101
Employee benefits	226,038
Retirement benefits	608,941
General office supplies	31,625
Professional services	274,604
Other administrative expenses	18,663
Contributions to local projects	4,721,632
Total program expenses	6,591,604
Program revenues:	
Operating grants and contributions:	
Tobacco tax	5,503,607
Other grants	992,059
Total program revenues	6,495,666
Net program revenues	(95,938)
General revenues:	
Net investment earnings	349,808
Total general revenues	349,808
Change in net position	253,870
Net position, beginning of year	12,810,562
Net position, end of year	\$ 13,064,432

The accompanying notes are an integral part of these financial statements.

**FIRST 5 SAN MATEO COUNTY
BALANCE SHEET – GOVERNMENTAL FUND
JUNE 30, 2023**

ASSETS

Cash and cash equivalents	\$ 13,721,654
Intergovernmental receivable, net	1,228,556
Interest receivable, net	<u>112,576</u>
Total assets	<u><u>\$ 15,062,786</u></u>

LIABILITIES AND FUND BALANCE

Liabilities:	
Accounts payable	\$ 1,589,676
Salaries and benefits payable	29,637
Unearned revenue	<u>61,137</u>
Total liabilities	<u>1,680,450</u>
Fund balance:	
Committed	4,721,632
Assigned	<u>8,660,704</u>
Total fund balance	<u>13,382,336</u>
Total liabilities and fund balance	<u><u>\$ 15,062,786</u></u>

The accompanying notes are an integral part of these financial statements.

**FIRST 5 SAN MATEO COUNTY
RECONCILIATION OF THE BALANCE SHEET – GOVERNMENTAL FUND
TO THE STATEMENT OF NET POSITION
JUNE 30, 2023**

**Reconciliation of the Governmental Fund Balance Sheet with the Governmental Activities
Statement of Net Position:**

Total Fund Balance - Governmental Fund	\$ 13,382,336
Amounts reported in the Statement of Net Position are different because:	
Long-term assets are not available to pay for current period expenditures, and long-term liabilities are not due and payable in the current period and, therefore, are not reported in the governmental fund:	
Right-to-use - Building	192,256
Deferred outflows of resources	951,023
Net pension liability	(1,076,035)
Net OPEB asset	212,881
Deferred inflows of resources	(205,763)
Lease liability	(214,993)
Compensated absences	<u>(177,273)</u>
Net Position of Governmental Activities	<u><u>\$ 13,064,432</u></u>

The accompanying notes are an integral part of these financial statements.

**FIRST 5 SAN MATEO COUNTY
STATEMENT OF REVENUES, EXPENDITURES,
AND CHANGES IN FUND BALANCE – GOVERNMENTAL FUND
FOR THE YEAR ENDED JUNE 30, 2023**

Revenues:	
Tobacco tax	\$ 5,503,607
Net investment earnings	349,808
Other grants	<u>992,059</u>
 Total revenues	 <u>6,845,474</u>
Expenditures:	
Salaries and benefits	1,513,243
Services and supplies	303,598
Contributions to local projects	<u>4,721,632</u>
 Total expenditures	 <u>6,538,473</u>
 Net change in fund balance	 307,001
 Fund balance, beginning of year	 <u>13,075,335</u>
 Fund balance, end of year	 <u><u>\$ 13,382,336</u></u>

The accompanying notes are an integral part of these financial statements.

**FIRST 5 SAN MATEO COUNTY
RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES,
AND CHANGES IN FUND BALANCE – GOVERNMENTAL FUND
TO THE STATEMENT OF ACTIVITIES
FOR THE YEAR ENDED JUNE 30, 2023**

Net Change in Fund Balance - Governmental Fund	\$	307,001
Amounts reported in the Statement of Activities are different because:		
Change in the long-term portion of assets and liabilities do not provide or require the use of current financial resources and, therefore, are not reported in the governmental fund:		
Change in lease amortization expense		(91,445)
Change in deferred outflows of resources		156,012
Change in net pension liability		(790,057)
Change in net OPEB asset		(90,202)
Change in deferred inflows of resources		729,304
Change in lease principal payments		70,151
Change in compensated absences		70,151
Change in Net Position of Governmental Activities	\$	360,915

The accompanying notes are an integral part of these financial statements.

**FIRST 5 SAN MATEO COUNTY
NOTES TO BASIC FINANCIAL STATEMENTS
JUNE 30, 2023**

NOTE 1 – GENERAL

Under the authority of the California Children and Families First Act of 1998 and Sections 130100, et seq. of the Health and Safety Code, the Children and Families First Commission of San Mateo County (Commission) was established in March 1999. The Commission set up the Children and Families First Trust Fund with the County of San Mateo (County) in March 1999 to account for the receipts and disbursements of California Children and Families Trust Fund allocations to the Commission. On January 7, 2003, the County Board of Supervisors passed an ordinance changing the Commission's name to First 5 San Mateo County (First 5).

The financial transactions of First 5 are accounted for in a general fund, as monies received by it are legally restricted or committed to specific use. Moneys allocated and appropriated to First 5 can be expended only for purposes authorized by the California Children and Families First Act of 1998 (Proposition 10) and in accordance with the First 5 Strategic Plan and Long-Term Financial Plan approved by the First 5 Commission and approved through the County budget process.

The County Board of Supervisors appoints all the members of the First 5 Commission. Therefore, the financial activities of First 5 are included in the basic financial statements of the County as a discretely presented component unit.

NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

A. Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The government-wide financial statements (i.e., the Statement of Net Position and the Statement of Activities) are reported using the *economic resources measurement focus* and the *accrual* basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of the related cash flows. Contributions to local grantee organizations are recognized as expenditures when criteria for grant payments are met by the grantee organizations. When both restricted and unrestricted net position is available, restricted resources are generally depleted first before the unrestricted resources are used.

The Statement of Net Position presents First 5's financial position in a net position approach. The Statement of Activities reports the change in net position in a net program cost format to demonstrate the degree to which the expenses of First 5 are offset by its program revenues - tobacco tax and private grants.

The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund balance, revenues, and expenditures as appropriate. Government resources are allocated to and accounted for in individual funds based upon the purposes for which they are to be spent and the means by which spending activities are controlled.

Governmental fund financial statements, presented after the government-wide financial statements, are reported using the *current financial resources measurement focus* and the *modified accrual* basis of accounting. With this measurement focus, only current assets and current liabilities are included on the Balance Sheet. Operating statements of these funds present increases (i.e., revenues and other financing sources) and decreases (i.e., expenditures and other financing uses) in current assets. Revenues are recognized as soon as they are both measurable and available. "Measurable" means that the amount of the transaction can be determined. Revenues are considered to be *available* when they are collectible within the current period or soon enough thereafter to pay liabilities of the current

NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

A. Measurement Focus, Basis of Accounting, and Financial Statement Presentation (Continued)

period. Revenues from reimbursement type programs are considered to be *available* when they are collectible within six months of the end of the current fiscal period in order to properly match revenues with related expenditures. Expenditures are recognized in the accounting period in which the liability is incurred, if measurable.

The emphasis of fund financial statements is on major governmental funds. All remaining governmental funds are aggregated and reported as non-major funds, regardless of their fund type. Major funds are those that have assets, liabilities, revenue, or expenditures equal to at least ten percent of their fund-type total. The General Fund is always a major fund. First 5 may also select other funds it believes should be presented as major funds.

First 5 reports the following major governmental fund type: the General Fund is First 5's primary operating fund. It is used to account for all activities, except those required to be accounted for in another fund.

B. Program Revenues

Program revenues in the financial statements include tobacco tax and other funding from First 5 California, other grants, and private grants.

C. Unearned Revenue

Unearned revenue arises when assets are received before revenue recognition criteria have been satisfied.

D. Net Position

The government-wide financial statements utilize a net position presentation. Net position is categorized as net investment in capital assets, restricted, and unrestricted.

Net Investment in Capital Assets – This category groups all capital assets into one component of net position. Accumulated depreciation and the outstanding balances of debt that are attributable to the acquisition, construction, or improvement of these assets reduce the balance in this category. First 5 did not have any of its net position invested in capital assets at June 30, 2023.

Restricted Net Position – This category presents net position with external restrictions imposed on its use by creditors, contributors, or laws or regulations of other governments and restrictions imposed by law through constitutional provisions or enabling legislation. There were no restrictions of net position as of June 30, 2023.

Unrestricted Net Position – This category represents net position of First 5 not restricted for any project or other purpose. Fund Balance is reported in Note 10.

E. Deferred Outflows and Inflows of Resources

First 5 records deferred outflows of resources for the consumption of net position by the government that is applicable to a future reporting period and will not be recognized as an outflow of resources (expense/expenditure) until then. First 5 has two such items, which are reported in Note 8 and Note 9.

First 5 also records deferred inflows of resources for the acquisition of net position by the government that is applicable to a future reporting period and will not be recognized as an inflow of resources (revenue) until then. First 5 has two such items, which are reported in Note 8 and Note 9.

NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

F. Use of Estimates

The preparation of basic financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results based on subsequent events could differ from those estimates.

G. Budgetary Information

First 5 adopts an annual budget, which can be amended by First 5 throughout the year. The basis used to prepare the budget is the same as the basis used to reflect actual revenues and expenditures, except that liability for compensated absences, postemployment benefits other than pensions, and unrealized gains and losses are not included in the budget.

H. Other Postemployment Benefits (OPEB)

First 5 employees participate in the defined benefit postemployment healthcare plan administered by the County. The County is not obligated to pay for unused sick leave if employees terminate employment prior to retirement, except for those individuals who are laid off. Upon retirement, unused sick leave can be converted to postemployment healthcare benefits. The amount and duration of the County-paid benefits vary, depending on the bargaining units to which the employee belongs. The public safety employees are eligible to retire after attaining age 50 with at least ten years of service or at any age with 20 years of service. Others can retire from the County on or after attaining age 50 with at least ten years of service.

I. Risk Management

First 5 is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The County, through its self-insurance program, provides First 5 with Worker's Compensation and Employer Liability Insurance. First 5 compensates the County for maintaining such insurance. County Counsel provides legal representation for any claims or litigation for First 5.

Claims have not exceeded coverage in the past year and there has not been a significant reduction in coverage in the current year.

J. Economic Dependency

First 5 has a significant economic dependency on tobacco tax allocations from the State, as these allocations represent a substantial portion of First 5's revenue. During the year ended June 30, 2023, First 5 received \$5,503,607, which amounts to 80% of total revenue for the year. First 5's ability to continue operations depends primarily on the continuance of this funding source. Tobacco tax allocations from the State do not have a termination date but are vulnerable to changes in legislation.

K. Pensions

For purposes of measuring the net pension liability and deferred outflows/inflows of resources related to pensions, and pension expense, information about the fiduciary net position of First 5's pension plan and additions to/deductions from the plan's fiduciary net position have been determined on the same basis as they are reported by San Mateo County Employees Retirement Association (SamCERA). For this purpose, benefit payments (including refunds of employee contributions) are recognized when currently due and payable in accordance with the benefit terms. Investments are reported at fair value.

NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

L. Compensated Absences

First 5 accrues for compensated absences in the government-wide financial statements to pay its employees for unused vacation, compensatory time, and holiday. The accrual for compensated absences includes First 5's share of Social Security and Medicare contributions payable on behalf of the employees. Unused vacation, compensatory time, and holiday are cashed out upon separation.

M. New Accounting Pronouncements Implemented

First 5 implemented the following Governmental Accounting Standards Board (GASB) Statement.

Statement No. 96, *Subscription-Based Information Technology Arrangements (SBITAs)*. The provisions of this statement are effective for reporting periods beginning after June 15, 2022. There is no material effect on First 5's accounting or financial reporting as a result of implementing this standard.

NOTE 3 – CASH AND CASH EQUIVALENTS

Cash and Cash Equivalents

First 5 considers short-term and highly liquid investments to be cash and cash equivalents. Cash and cash equivalents are pooled with other funds in the County Investment Pool (County Pool). The County Pool includes both voluntary and involuntary participants from external public entities. First 5 is a voluntary participant in the County Pool. Interest earned is received quarterly. Cash and cash equivalents in the County Pool are reported at fair value in accordance with GASB Statement No. 72, *Fair Value Measurement and Application*. The change in fair value for the year is recorded as unrealized gain or loss and reported as part of investment earnings. Fair value is based on information provided by the County Treasurer.

The County Pool is a governmental investment pool managed and directed by the elected County Treasurer (Treasurer). The County Pool is not registered with the Securities and Exchange Commission as an investment company. The California Government Code and the County's Investment Policy govern the County Pool activities. The objectives of this policy, in order of priority, are: safety, liquidity, yield, and public trust. The County Pool attempts to match maturities with planned outlays and maximize the return on investment over various market cycles. Yield is considered only after safety and credit quality have been met, consistent with limiting risk and prudent investment principles. The County Board of Supervisors reviews the County's Investment Policy annually, and all amendments to the policy must be approved by the County Board of Supervisors.

The fair value of cash and cash equivalents of First 5's investment in the County Pool is reported in the accompanying financial statements at amounts based upon First 5's pro-rata share of the fair value provided by the Treasurer for the County Pool portfolio. First 5's cash and cash equivalents in the County Pool totaled \$13,721,654 as of June 30, 2023. The contractual withdrawal values (book values) were \$14,126,710 as of June 30, 2023.

Fair Value of Investments

First 5 categorizes its fair value measurements within the fair value hierarchy established by accounting principles generally accepted in the United States of America. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; and Level 3 inputs are significant unobservable inputs.

NOTE 3 – CASH AND CASH EQUIVALENTS (Continued)

Fair Value of Investments (Continued)

As of June 30, 2023, First 5 held no individual investments. All funds are invested in the County Pool. First 5's proportionate share of investments in the County Pool at June 30, 2023, of \$13,721,654 is an uncategorized input not defined as a Level 1, Level 2, or Level 3 input.

The County's financial statements may be obtained by contacting the Office of the Controller, 555 County Center, 4th Floor, Redwood City, CA 94063.

Authorized Investments of the County Pool

The County's Investment Policy and the California Government Code allow the County Pool to invest in the following, provided the credit ratings of the issuers are acceptable to the County Pool. The following also identifies certain requirements of the County Pool and California Government Code that address interest rate risk, credit risk, and concentrations of credit risk.

Authorized Investment Type	Minimum Credit Quality	Maximum % Allowed in Portfolio	Maximum % Investment in One Issuer	Maximum Maturity
U.S. Treasury obligations	N/A	100	100	7 years
Obligations of U.S. agencies or government sponsored enterprises	AA or A-1	100	40	7 years
U.S. agencies callable	AA	100	25	7 years
Commercial paper	A1/P-1/F1	40	5	270 days or less
Negotiable certificates of deposit	A1/P-1/F1	30	5	5 years
Bankers acceptances	A1/P-1/F1	15	5	180 days
Collateralized time deposits within the State of California	A1/P-1/F1	15	5	1 year
Mortgage backed securities/CMOs	AA	20 combined total	5	5 years
Asset backed securities	AAA		5	5 years
Corporate bonds, medium-term notes, and covered bonds	A	30	5	5 years
U.S. Instrumentalities	AA	30	N/A	5 years
CA Municipal Obligations	AA	30	5	5 years
Repurchase agreements secured by U.S. Treasury of agency obligation	A-1	100	See limitation for Treasuries and Agencies above Up to the current state limit	92 days
Local Agency Investment Fund (LAIF)	N/A	N/A		N/A
Shares of beneficial interest	Money Market/AAAm	20	10	N/A
Local Government Investment Pools (LGIPs)	N/A	20	10	N/A

NOTE 3 – CASH AND CASH EQUIVALENTS (Continued)

Authorized Investments of the County Pool (Continued)

At June 30, 2023, the County Pool was invested in the following securities:

<u>Investment Type</u>	<u>Interest Rate</u>	<u>Maturities</u>	<u>Weighted Average Maturity (Years)</u>	<u>Rating</u>
Certificates of deposit	5.34%-5.50%	09/01/23-03/28/24	5.2	A, A+, AA-
Commercial paper	0.00%-5.58%	10/03/23-03/22/24	6.8	A, A+
LAIF	4.00%-5.63%	7/1/2023-02/23/24	4.8	AAA
U.S. Treasury bills	0.00%	07/13/23-08/15/23	4.2	AA+
U.S. Treasury notes	0.12%-4.12%	07/31/23-05/31/28	5.0	AA+
Federal agency securities	0.00%-6.05%	07/05/23-06/30/28	5.2	AA+
U.S. Instrumentalities	0.00%-3.00%	07/31/23-01/13/27	5.1	AAA
Corporate bonds	0.35%-5.00%	08/11/23-05/12/28	5.1	AA-, A-, A, AA, A+, AA+, BBB+
Money market funds	0.00%	07/01/23	0.0	AAA
Asset backed securities	0.37%-2.22%	04/22/24-11/15/26	2.6	AAA, NR
Municipal bonds	0.67%-3.40%	08/01/23-08/01/25	5.4	AA-, AA, AA+, AAA

County Pool: Interest Rate Risk

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. The County Pool manages its exposure to declines in fair values by limiting the weighted average maturity of its investment portfolio to three years or less in accordance with its investment policy. As of June 30, 2023, the County Pool had a weighted average maturity of 5.0 years.

County Pool: Credit Risk

Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligation. State law and the County's Investment Policy limit the County's investments in commercial paper to the rating of A-1 or better by Standard & Poor's or P-1 or better by Moody's Investors Service, and corporate bonds to the rating of A or higher by both Standard & Poor's and Moody's Investors Service. No limits are placed on the U.S. government agency securities and U.S. Treasuries. The County Pool was unrated.

County Pool: Custodial Credit Risk for Deposits

Custodial credit risk for deposits is the risk that, in the event of the failure of a depository financial institution, the County will not be able to recover its deposits or collateral securities that are in the possession of an outside party. The County's Investment Policy requires that deposits in banks must meet the requirements of California Government Code. Under this code, any deposits of more than \$0.25 million must be collateralized at 110% to 150% of the value of the deposit to guarantee the safety of the public funds. The first \$0.25 million of the County's deposits are insured by the Federal Deposit Insurance Corporation (FDIC). Deposits more than the \$0.25 million insured amount are fully collateralized by Union Bank by pledging identifiable U.S. Government securities at 110% or more.

County Pool: Concentration of Credit Risk

Concentration of credit risk is the risk of loss attributed to the magnitude of the County Pool's investment in a single issuer of securities. For each authorized investment type, State law and County Investment Policy restrict the maximum percentages allowed in the portfolio and per issuer. As of June 30, 2023, the County Pool has five percent or more of its total investments with the following issuers: 24% in United States Treasury Notes, 51% in Federal Agency Securities, and 12% in Corporate Bonds.

NOTE 3 – CASH AND CASH EQUIVALENTS (Continued)County Pool: Foreign Currency Risk

Foreign currency risk is the risk that changes in exchange rates will adversely affect the fair values of an investment or deposit. The County Investment Policy does not include specific provisions to address foreign currency risk because the County Pool does not invest in foreign securities.

NOTE 4 – INTERGOVERNMENTAL RECEIVABLE

Intergovernmental receivable represents revenues that were received after June 30, 2023:

Proposition 10 allocation - June	\$ 336,751
Proposition 10 allocation - May	237,386
Surplus Money Investment Fund (SMIF)	18,406
CECET	66,967
F5CA Impact Grant	341,714
F5SF Impact Hub	44,013
Sequoia Healthcare Grant	172,801
Home Visiting Grant	<u>10,518</u>
Total	<u><u>\$ 1,228,556</u></u>

NOTE 5 – LEASED ASSETS

Leased asset activity for the year ended June 30, 2023, was as follows:

	<u>Balances</u> <u>June 30, 2022</u>	<u>Additions</u>	<u>Deletions</u>	<u>Balances</u> <u>June 30, 2023</u>
Right-to-use leased assets, amortizable:				
Buildings	<u>\$ 368,811</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 368,811</u>
Total right-to-use leased assets being amortized	<u>368,811</u>	<u>-</u>	<u>-</u>	<u>368,811</u>
Less accumulated amortization for:				
Buildings	<u>(85,110)</u>	<u>(91,445)</u>	<u>-</u>	<u>(176,555)</u>
Total accumulated amortization	<u>(85,110)</u>	<u>(91,445)</u>	<u>-</u>	<u>(176,555)</u>
Total right-to-use leased assets, net	<u><u>\$ 283,701</u></u>	<u><u>\$ (91,445)</u></u>	<u><u>\$ -</u></u>	<u><u>\$ 192,256</u></u>

Amortization for right-to-use leased assets for the year ended June 30, 2023, was \$91,445.

NOTE 6 – ACCOUNTS PAYABLE

Accounts payable is comprised of funding due to grantees and amounts due to vendors for services and supplies at June 30, 2023:

Funding due to grantees	\$ 1,580,592
Funding due to other funds	8,629
Services and supplies	<u>455</u>
Total	<u>\$ 1,589,676</u>

NOTE 7 – LONG-TERM LIABILITIES

The following is a summary of First 5’s long-term liabilities as of June 30, 2023:

	Balance June 30, 2022	Additions	Retirements	Balance June 30, 2023	Due Within One Year
Long-Term Liabilities					
Lease liability	\$ 285,144	\$ -	\$ (70,151)	\$ 214,993	\$ 90,420
Compensated absences	140,379	103,881	(66,987)	177,273	51,255
Net pension liability	<u>285,978</u>	<u>790,057</u>	<u>-</u>	<u>1,076,035</u>	<u>-</u>
Total Long-Term Liabilities	<u>\$ 711,501</u>	<u>\$ 893,938</u>	<u>\$ (137,138)</u>	<u>\$ 1,468,301</u>	<u>\$ 141,675</u>

On November 1, 2021, First 5 entered into a 48 month lease as Lessee for the use of 1700 South El Camino Real, Suite 405, San Mateo. An initial lease liability was recorded in the amount of \$368,811, on November 1, 2021. As of June 30, 2023, the value of the lease liability is \$214,993. First 5 is required to make monthly fixed payments of \$7,896. First 5 is utilizing an incremental borrowing rate of 2.50%. The building’s estimated useful life was 48 months as of the contract commencement.

<u>Year Ending June 30,</u>	<u>Principal</u>	<u>Interest</u>
2024	\$ 90,420	\$ 4,332
2025	92,706	2,046
2026 (through October 31, 2025)	<u>31,867</u>	<u>164</u>
Total	<u>\$ 214,993</u>	<u>\$ 6,542</u>

NOTE 8 – EMPLOYEES’ RETIREMENT PLAN

Plan Description

General. SamCERA is a cost-sharing multiple-employer, defined benefit pension plan that provides benefits for substantially all permanent employees of the County, First 5, the San Mateo County Libraries, the Superior Courts of the County of San Mateo, and the San Mateo County Mosquito and Vector Control District. SamCERA was founded in 1944 under the authority granted by Article XVI of the Constitution of the State of California and the County Employees Retirement Law of 1937 (the 1937 Act), and is not subject to the provisions of the Employee Retirement Income Security Act of 1974. SamCERA is a Pension Trust Fund of the participating employers.

NOTE 8 – EMPLOYEES’ RETIREMENT PLAN (Continued)

Plan Description (Continued)

Management of SamCERA is vested in the Board of Retirement consisting of nine members. SamCERA is governed by the California Constitution; the 1937 Act; and the by-laws, procedures, and policies adopted by the Board of Retirement. Pursuant to the 1937 Act, board members include the County Treasurer, two general members of SamCERA elected by their peers, four members appointed by the County Board of Supervisors, one member from SamCERA’s safety members, and one member from the retired membership.

The Board of Retirement undertakes the administrative and fiduciary responsibility over the pension plan. SamCERA issues a publicly available financial report that can be obtained by writing to the San Mateo County Employees’ Retirement Association, 100 Marine Parkway, Suite 125, Redwood Shores, California 94065.

Benefit Provisions. SamCERA provides service retirement, disability, and death benefits to plan members and beneficiaries based on defined benefit formulas using final average compensation, years of service, and age factors to calculate benefits payable. SamCERA has seven tiers that cover members classified as general, safety, or probation, and provides annual cost-of-living adjustments (COLAs) upon retirement to members of Tiers 1, 2, 4, 5, 6, and 7. The benefits of Tier 3 are reduced by a portion of Social Security benefits received by the member. The 1937 Act vests the County Board of Supervisors with the authority to initiate benefits, while Government Code Section 31592.2 empowers the Board of Retirement to provide certain ad hoc benefits when the Section 31592 reserve exceeds 1% of assets.

SamCERA has seven tiers covering members classified as general, safety, or probation. Members in Tiers 1, 2, 4, 5, and 6 with 10 years of continuous service (permanent part-time employees need equivalent of 5 years of full-time service and 10 years of membership) may retire at age 50. Members in Tier 3 with 10 years of continuous service may retire at age 55. Members in Tier 7 with 5 years of service may retire at age 52.

General members in Tiers 1, 2, 4, 5, and 6 may retire at any age after 30 years of service. Safety members and Probation members may retire at any age after 20 years of service. A member who leaves County service may withdraw his or her contributions, plus any accumulated interest. Members with five years of service, permanent part-time employees with five years of full-time service, or non-contributory members (Tier 3) with 10 years of service, may elect a deferred retirement when terminating their employment with the County.

In addition to the basic member and the cost sharing contributions, certain plan members (except those in Tier 3) are required to make contributions to fund the COLA. Certain members in Tiers 1, 2, and 4 contribute a specific percentage of the retirement COLA cost. All members in Tiers 5 and 6 contribute 50% of the COLA. Members in Tier 7 contribute 50% of the aggregate normal cost rate for their plan.

Contributions. The 1937 Act established the basic obligations for employers and members to make contributions to the pension trust fund. The employer and member contribution rates are based on recommendations made by an independent actuary and adopted by the Board of Retirement. The participating employers are required by statutes to contribute the amounts necessary to fund the estimated benefits accruing to SamCERA members not otherwise funded by member contributions or expected investment earnings. Employer contribution rates for each tier are determined pursuant to Government Code Section 31453 of the 1937 Act. Contribution rates are actuarially determined using the entry age normal method and consist of an amount for normal cost (the estimated amount necessary to finance benefits earned by members during the year) and an amount required to amortize the unfunded actuarial accrued liability. Contributions to the plan from First 5 were \$290,383 for the year ended June 30, 2023.

NOTE 8 – EMPLOYEES’ RETIREMENT PLAN (Continued)

Plan Description (Continued)

For the year ended June 30, 2023, the contributions recognized as part of pension expense for the plan were as follows:

Contributions – employer	\$ 290,383
Contributions – employee	110,905

Net Pension Liability, Pension Expenses, and Deferred Outflows/Inflows of Resources Related to Pensions

As of June 30, 2023, First 5 reported \$1,076,035 of net pension liability for its proportionate share of the net pension liability. The net pension liability of the plan is measured as of June 30, 2022, and the total pension liability for the plan used to calculate the net pension liability was determined by an actuarial valuation as of June 30, 2022. First 5’s proportion of the net pension liability was based on statutory contributions. First 5’s proportionate share of the net pension liability was 0.13% as of June 30, 2022, which was a 0.01% increase from its share measured as of June 30, 2021.

For the year ended June 30, 2023, First 5 recognized pension expense of \$312,024. At June 30, 2023, First 5 reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Pension contributions subsequent to measurement date	\$ 290,383	\$ -
Changes in pension-related assumptions	159,397	-
Change in proportionate share of net pension liability	-	356
Difference in actual and proportionate share of pension contributions	1,908	-
Differences between expected and actual pension experience	116,280	-
Net difference between projected and actual earnings on pension investments	<u>287,521</u>	<u>-</u>
Total	<u>\$ 855,489</u>	<u>\$ 356</u>

First 5 reported \$290,383 as deferred outflows of resources related to contributions subsequent to the measurement date that will be recognized as a reduction of the net pension liability in the year ended June 30, 2024. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized as pension expense as follows:

<u>Year Ending June 30,</u>	<u>Deferred Outflows and Inflows of Resources</u>
2024	\$ 222,247
2025	152,385
2026	7,585
2027	<u>182,533</u>
Total	<u>\$ 564,750</u>

The total pension liabilities in the June 30, 2022 actuarial valuation were determined using the information below.

NOTE 8 – EMPLOYEES’ RETIREMENT PLAN (Continued)

Actuarial Methods and Assumptions

Measurement Date	June 30, 2022
Valuation Date	June 30, 2022
Actuarial Cost Method	Individual Entry Age Normal
Actuarial Experience Study	July 1, 2017 to April 30, 2020
Amortization Method	Level Percentage of Projected Payroll
Amortization Period	Unfunded actuarial accrued liability (UAAL) as of June 30, 2008, is amortized over a closed 15-year period ending June 30, 2023. Subsequent changes in the UAAL are amortized over separate closed 15-year layers that are determined annually.
Asset Valuation Method	5-year smoothed recognition of asset gains and losses (determined as the difference of the actual fair value to the expected fair value), which cannot vary more than 20% from the fair value.
Actuarial Assumptions:	
General Wage Increases	3.00%
Investment Rate of Return (1)	6.42%
Growth in Active Membership	0.00%
Inflation Rate (Consumer Price Index (CPI))	2.50%
Salary Increases Due to Service	The total expected increase in salary represents the increase due to promotions and longevity, adjusted for an assumed 3.00% per annum increase in the general wage. The total result is compounded rather than additive.
Mortality	Rates are primarily based on PubG-2010 Mortality Table for respective genders projected with MP-2014 Ultimate Projection Scale. See the valuation report as of June 30, 2022, for details.

(1) Differs from the actuarial valuation for funding purposes due to addition of administrative load of 0.17%.

The long-term expected rate of return on pension plan investments was determined using a building-block approach in which a median (or expected) geometric rate of return is developed for each major asset class. The median rates are combined to produce the long-term expected rate of return by weighting the expected future rates of return by the target asset allocation percentages. The target allocation and estimates of the median geometric rates of return for each major asset class are shown in the table below. The asset class return assumptions are presented on a nominal basis, and all assumptions include a base inflation rate assumption of 2.50%.

Asset Class	Target Allocation	Long-Term Expected Rate of Return
Public Equity	41%	5.3%
Fixed Income	28%	0.7%
Alternatives	13%	3.9%
Inflation Hedge	17%	3.6%
Liquidity	1%	-1.0%
Total	100%	

NOTE 8 – EMPLOYEES’ RETIREMENT PLAN (Continued)

Discount Rate

The investment rate of return assumption used to measure the total pension liability was 6.42% as of June 30, 2022, which was no change from the prior year. The projection of cash flows used to determine the discount rate assumed that employer and member contributions will be made at the funding requirements under SamCERA’s funding policy and the legal requirements under the 1937 Act. In addition, the County intends to contribute additional amounts over the next 10 years to accelerate the elimination of the UAAL. Based on those assumptions, the plan’s fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the discount rate for calculating the total pension liability is equal to the long-term expected rate of return, gross of administrative expenses.

Sensitivity of the Proportionate Share of Net Pension Liability to Changes in the Discount Rate

The following presents First 5’s proportionate share of the net pension liability of SamCERA, calculated using the discount rate for SamCERA, as well as what First 5’s proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower or 1 percentage point higher than the current rate:

	1% Decrease 5.42%	Current Discount Rate 6.42%	1% Increase 7.42%
Total pension liability	\$ 10,667,131	\$ 9,322,374	\$ 8,230,012
Fiduciary net position	8,246,339	8,246,339	8,246,339
Net pension liability	2,420,792	1,076,035	(16,327)

Pension Plan Fiduciary Net Position

Detailed information about the pension plan’s fiduciary net position is available in the separately issued SamCERA financial report.

Payable to the Pension Plan

At June 30, 2023, First 5 has paid all contributions to the pension plan required for the year ended June 30, 2023.

NOTE 9 – OTHER POSTEMPLOYMENT BENEFITS (OPEB)

Plan Description

General. The County administers a postemployment benefit (OPEB) sick leave conversion Retiree Health Plan (a single-employer defined benefit plan), in which First 5 participates. This plan provides healthcare benefits to members who retire from the County and are eligible to receive a pension from SamCERA. Eligible retirees may elect to continue healthcare coverage in the County health plan and convert their sick leave at retirement to a County-paid monthly benefit that will partially fund their retiree health premiums.

Benefits provisions are established and may be amended through negotiations between the County and the bargaining units during each bargaining period. The plan does not issue a separate financial report.

NOTE 9 – OTHER POSTEMPLOYMENT BENEFITS (OPEB) (Continued)

Plan Description (Continued)

The County funds its OPEB plan through the California Employers' Retiree Benefits Trust (CERBT), an irrevocable trust fund that allows public employers to prefund the future cost of their retiree health insurance benefits and other postemployment benefits for their covered employees or retirees. The CERBT's administrator, the California Public Employees' Retirement System (CalPERS), issues a publicly available financial report consisting of financial statements and required supplementary information for CERBT in aggregate. The report may be obtained by writing to CalPERS, Lincoln Plaza North, 400 Q Street, Sacramento, CA 95811.

Benefit Provisions. The County contracts with Kaiser and Blue Shield Health Plans to provide health coverage to its active members and pre-Medicare retirees (under age 65 and not covered by Medicare). The insurers charge the same premium for actives and retirees without Medicare; therefore, an implicit County subsidy of retiree premium exists. The implicit subsidy is determined by the difference between the true costs of the benefits and the actual premiums paid. Retiree health premiums would be significantly higher if premiums were determined without regard to active claims experience because health claim costs generally increase with age.

The County contracts with Kaiser, Secure Horizons, and Blue Shield to provide supplemental coverage for retirees enrolled in Medicare. Medical premiums for retirees enrolled in Medicare are not based on blended active experience; therefore, implicit subsidy does not exist in premiums for retirees enrolled in Medicare and receiving supplemental health coverage.

The duration and amount of the County-paid benefits varies based on the amount of sick leave at retirement, the date of hire, the date of retirement, and the bargaining group to which the retiree belongs. After County-paid benefits expire, the retirees may continue coverage in the County health plans at their own expense.

For the majority bargaining units, hired prior to January 1, 2011. For each eight hours of unused sick leave at the time of retirement, the County contributes a set amount of the total premiums. For employees who retire with 20 or more years of service, the sick leave balance will be deducted at 6 hours per month instead of 8 hours.

Retirees who exhaust their sick leave will be credited with additional sick leave hours based on the years of service as follows: 10 years of service will be credited 96 hours, 15 years of service will be credited 192 hours, and 20 years of service will be credited 288 hours.

For the majority bargaining units, hired on or after January 1, 2011. For each eight hours of unused sick leave at the time of retirement, \$400 of the total premiums will be contributed. Retirees can choose to cover spouses and dependents. Retirees can choose a higher level for the County portion, but will need to convert more sick leave hours each month for those higher amounts.

Future increases in retiree sick leave conversion benefits vary among various bargaining groups under the County's latest bargaining agreements. Demographic assumptions regarding retirement, disability, and turnover are based on statistics from the June 30, 2022 pension valuation for SamCERA.

Contributions. First 5's contribution is an amount equal to the actuarially determined contribution (ADC) every year. The amount of the ADC above the implicit rate subsidy is the cash contribution First 5 needs to make to CERBT in order to have total contributions equal to the ADC.

First 5's ADC was calculated based on the service cost plus amortization of the net OPEB asset on a closed basis over 30 years, beginning July 1, 2005. The amortization is calculated as a level percentage of payroll based on the payroll growth assumption. Contribution requirements or amendments for members and the County are established through negotiations with individual bargaining units.

The employer contributions for the year ended June 30, 2023, were \$33,989.

NOTE 9 – OTHER POSTEMPLOYMENT BENEFITS (OPEB) (Continued)Employees Covered by Benefit Terms

At June 30, 2023 (using a June 1, 2022 census date), the benefit terms covered the following employees:

Inactive employees or beneficiaries currently receiving benefit payments	1
Active employees or beneficiaries currently receiving benefit payments	8
Inactive employees entitled to but not yet receiving benefit payments	<u>-</u>
Total active plan members	<u><u>9</u></u>

Net OPEB Asset, OPEB Expense, and Deferred Outflows/Inflows of Resources Related to OPEB

As of June 30, 2023, First 5 reported \$212,881 of net OPEB asset for its proportionate share of the net OPEB asset. The net OPEB asset of the plan is measured as of June 30, 2022, and the total OPEB liability for the plan used to calculate the net OPEB asset was determined by an actuarial valuation as of June 30, 2022. First 5's proportion of the net OPEB asset was based on statutory contributions. First 5's proportionate share of the net OPEB asset was 0.14% as of June 30, 2022, which was a decrease from its 0.40% share measured as of June 30, 2021.

For the year ended June 30, 2023, First 5 recognized OPEB expense of \$6,905. At June 30, 2023, First 5 reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
OPEB contributions made subsequent to measurement date	\$ 33,989	\$ -
Changes of OPEB-related assumptions	47,525	99,946
Differences between expected and actual OPEB experience	14,020	82,600
Net difference between projected and actual earnings on OPEB investments	<u>-</u>	<u>22,861</u>
Total	<u><u>\$ 95,534</u></u>	<u><u>\$ 205,407</u></u>

First 5 reported \$33,989 as deferred outflows of resources related to contributions subsequent to the measurement date that will be recognized as a reduction of the net OPEB asset in the year ended June 30, 2024. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized as OPEB expense as follows:

<u>Year Ending June 30,</u>	<u>Deferred Outflows and Inflows of Resources</u>
2024	\$ (46,025)
2025	(36,141)
2026	(37,603)
2027	177
2028	(21,531)
Thereafter	<u>(2,739)</u>
Total	<u><u>\$ (143,862)</u></u>

The total OPEB liability in the June 30, 2022 actuarial valuation was determined using the information below.

NOTE 9 – OTHER POSTEMPLOYMENT BENEFITS (OPEB) (Continued)

Actuarial Methods and Assumptions

Measurement Date	June 30, 2022
Valuation Date	June 30, 2022
Actuarial Cost Method	Entry Age Normal
Actuarial Experience Study	July 1, 2017 to April 30, 2020
Actuarial Assumptions:	
Discount Rate	5.75%
Long-Term Expected Rate of Return	5.75%, net of investment expense
Inflation	2.50%
Payroll Growth Rate	3.00%
Mortality	Rates are primarily based on MP-2014 Ultimate Projection Scale.
Healthcare Cost Trend	Adjusted to reflect the expected costs due to ACA
	2022-23 5.10%
	2023-24 5.10%
	2024-25 5.10%
	2025-26 5.00%
	2026-27 4.90%
	2027-28 4.80%
	2028-29 4.70%
	2029-30 4.70%
	2030-31 4.60%
	2031-40 4.60%
	2041-50 4.50%
	2051-60 4.50%
	2061-70 4.50%
	2071-80 4.00%
	2081-90 3.90%
	After 2091 3.90%
Dental Cost Trend	2022-73 4.00%
	After 2073 3.90%
Vision Cost Trend	2022-73 4.00%
	After 2073 3.90%

The H.R. 1865 Further Consolidated Appropriations Act, 2020 became law on December 20, 2019. This act repeals the excise tax for high cost or “Cadillac” health plans completely and removes the Health Insurer Fee permanently beginning in 2021. Accordingly, the excise tax is not reflected.

The OPEB plan assets are expected to be invested using a strategy to achieve the long-term rate of return. The County selected CERBT Fund Strategy 2 for its asset allocation as follows:

<u>Asset Class</u>	<u>Target Allocation</u>
Global Equity	34%
U.S. Fixed Income	41%
Treasury Inflation-Protected Securities (TIPS)	5%
Real Estate Investment Trusts (REITs)	17%
Commodities	3%
	<hr/>
Total	100%
	<hr/> <hr/>

NOTE 9 – OTHER POSTEMPLOYMENT BENEFITS (OPEB) (Continued)

Discount Rate

The investment rate of return assumption used to measure the total OPEB liability was 5.75% as of June 30, 2022, which was no change from the prior year. The projection of benefit payments made in future periods and expected level of cash flows and investment were used to determine the discount rate and assumed that employer contributions will be made at the funding requirements. Based on those assumptions, the plan's fiduciary net position was projected to be sufficient to pay projected benefit payments in all future benefit payments of current active and inactive employees. Therefore, the discount rate for calculating the total OPEB liability and net OPEB asset is equal to the long-term assumed rate of return, gross of administrative expenses.

Sensitivity of the Proportionate Share of Net OPEB Asset to Changes in the Discount Rate

The following presents First 5's proportionate share of the net OPEB asset of the County, calculated using the discount rate of 5.75%, as well as what First 5's proportionate share of the net OPEB asset would be if it were calculated using a discount rate that is 1 percentage point lower or 1 percentage point higher than the current rate:

	<u>1% Decrease</u> 4.75%	<u>Current Discount Rate</u> 5.75%	<u>1% Increase</u> 6.75%
Total OPEB liability	\$ (1,482,722)	\$ (1,357,765)	\$ (1,246,981)
Fiduciary net position	(1,144,884)	(1,144,884)	(1,144,884)
Net OPEB liability/(asset)	(337,838)	(212,881)	(102,097)

Sensitivity of the Proportionate Share of Net OPEB Asset to Changes in the Health Care Cost Trend Rates

The following presents First 5's proportionate share of the net OPEB asset of the County, calculated using the current health care cost trend rates, as well as what First 5's proportionate share of the net OPEB asset would be if it were calculated using trend rates that is 1 percentage point lower or 1 percentage point higher than the current rate:

	<u>1% Decrease</u>	<u>Current Trend Rate</u>	<u>1% Increase</u>
Total OPEB liability	\$ (1,237,639)	\$ (1,357,765)	\$ (1,498,339)
Fiduciary net position	(1,144,884)	(1,144,884)	(1,144,884)
Net OPEB liability/(asset)	(92,755)	(212,881)	(353,455)

OPEB Plan Fiduciary Net Position

The Plan Fiduciary Net Position and total OPEB liability were determined as of the measurement date. The components of the net OPEB asset as of June 30, 2022, are presented below. First 5's proportionate share was 0.14%.

NOTE 9 – OTHER POSTEMPLOYMENT BENEFITS (OPEB) (Continued)OPEB Plan Fiduciary Net Position (Continued)

	Increase/(Decrease)		
	Total OPEB Liability	Plan Fiduciary Net Position	Net OPEB Liability/(Asset)
Balance at June 30, 2021	\$ 7,994,748	\$ 8,297,831	\$ (303,083)
Changes for the year:			
Service cost	(45,125)	-	(45,125)
Interest of total OPEB liability	(72,663)	-	(72,663)
Effect of plan changes	19,377	-	19,377
Effect of economic/demographic gains or losses	(30,620)	-	(30,620)
Effect of assumptions changes or inputs	(46,635)	-	(46,635)
Benefit payments	71,956	71,956	-
Employer contributions	-	(80,956)	80,956
Net investment income	-	165,079	(165,079)
Administrative expenses	-	633	(633)
Change in employer's proportionate share	(9,248,803)	(9,599,427)	350,624
Net changes	(9,352,513)	(9,442,715)	90,202
Balance at June 30, 2022	\$ (1,357,765)	\$ (1,144,884)	\$ (212,881)

Payable to the OPEB Plan

At June 30, 2023, First 5 has paid all contributions to the OPEB plan required for the year ended June 30, 2023.

NOTE 10 – FUND BALANCE

As prescribed by GASB Statement No. 54, governmental funds report fund balance in classifications based primarily on the extent to which First 5 is bound to honor constraints on the specific purposes for which amounts in the funds can be spent. First 5's fund balances were comprised of the following:

Restricted Fund Balance – includes amounts that can be spent only for specific purposes stipulated by external resources providers, constitutionally or through enabling legislation. Restrictions may effectively be changed or lifted only with the consent of the resource provider.

Committed Fund Balance – includes amounts that can only be used for specific purposes determined by a formal action of First 5's highest level decision-making authority, the First 5 Board of Commissioners. Commitments may be changed or lifted only by First 5 taking the same formal action that originally imposed the constraint.

Assigned Fund Balance – comprises amounts intended to be used by First 5 for specific purposes that are neither restricted nor committed. Intent is expressed by (1) First 5's Board of Commissioners or (2) a body (for example, a budget or finance committee) or official to which First 5's Board of Commissioners has delegated the authority to assign amounts to be used for specific purposes.

In circumstances when an expenditure is made for a purpose for which amounts are available in multiple fund balance classifications, fund balance is depleted in the order of restricted, committed, and assigned.

NOTE 10 – FUND BALANCE (Continued)

At year-end, fund balance reported on the Statement of Revenues, Expenditures, and Changes in Fund Balance includes:

Committed	
Contracts and amendments to executed contracts:	
Grantees	\$ 3,943,966
Others	777,666
Assigned	<u>8,660,704</u>
Total	<u><u>\$ 13,382,336</u></u>

NOTE 11 – REVENUES

Tobacco Tax and Other Funding

First 5 receives a proportionate share of Proposition 10 money from First 5 California based on the number of live births in the County in comparison to the number of live births statewide. Proposition 10 money received by First 5 also includes Surplus Money Investment Fund allocations and Proposition 56 funds.

The Surplus Money Investment Fund allocations represent distributions of interest accrued on statewide Proposition 10 money. CECET represents California Electronic Cigarette Excise Tax allocation.

The Impact Grant and Home Visiting Grant are awarded through a grant competitive application. This is not a regular allocation. The Impact Grant is a 3-year grant. The Home Visiting grant is a 2-year grant with an extended term of one more year.

Tobacco tax and other revenues are comprised of:

Proposition 10:	
Monthly Allocations	\$ 3,653,720
Surplus Money Investment Fund	18,406
Proposition 56	1,252,503
CECET	66,987
Home Visiting Grant	34,500
Impact Grant	<u>477,491</u>
Total	<u><u>\$ 5,503,607</u></u>

Other Grants

Other grants are comprised of:

Help Me Grow Call Center Grant 2022	\$ 50,000
Impact HUB Grant	71,878
Mental Health Services Act - Proposition 63	247,540
Mental Health Grant	48,559
Special Needs Grant	281,224
ECE Advisory Grant	500
SMC Children Success Planning Project	5,257
Children Health Initiatives Refund	286,053
Wellness Grant	<u>1,048</u>
Total	<u><u>\$ 992,059</u></u>

NOTE 11 – REVENUES (Continued)Investment Earnings (Losses)

Investment earnings of \$349,808 for the year ended June 30, 2023, are comprised of quarterly interest received from the County Treasurer on investments made by First 5 in the County Pool and the change in fair value of the investments. Interest is recorded in the year earned and is available to pay current liabilities.

Interest on investments	\$ 303,007
Change in fair value of investments	46,801
	<hr/>
Total	<u>\$ 349,808</u>

NOTE 12 – RETIREMENT BENEFITS

Retirement benefits are comprised of:

First 5 retirement contribution	\$ 290,383
Pension expense (changes in net pension liability)	312,024
OPEB expense (changes in net OPEB liability/(asset))	6,905
OPEB adjustment	(5,989)
Other retirement benefits	5,618
	<hr/>
Total	<u>\$ 608,941</u>

NOTE 13 – CONTRIBUTIONS TO LOCAL PROJECTS

Starting in fiscal year 2009-2010, First 5 awarded \$20,167,000 in Cycle One funding to local projects. Cycle One had a three-year term from fiscal year 2009-2010 to fiscal year 2011-2012. First 5 awarded \$26,188,072 in Cycle Two funding to local projects. Cycle Two had a three-year term from fiscal year 2011-2012 to fiscal year 2013-2014 and had been extended through December 31, 2015. First 5 awarded \$30,791,717 in Cycle Three funding to local projects. Cycle Three had a five-year term from fiscal year 2015-2016 to fiscal year 2019-2020 and has been extended through December 31, 2021.

First 5 allocated \$18,900,000 in funding for Cycle Four investments, as per First 5's 2020-2025 Strategic plan. Cycle Four funding comprises two funding periods, fiscal year 2020-2023 and fiscal year 2023-2025. First 5 awarded \$9,948,853 in fiscal year 2020-2023 of Cycle Four funding to local projects. Due to delayed local project executions as the impacts of the pandemic, during fiscal year 2020-2021, First 5 extended Cycle Three funding projects and implemented Cycle Four projects simultaneously.

Grant contributions for the year ended June 30, 2023, include:

Cycle Four Funding:

4Cs (Parents at The Table)	\$ 3,176
4Cs (Staffing for Build Up Kids)	150,193
ABILITYPATH (Integrated Systems for Children with Special Needs)	945,536
CORA (The Family Resilience Project)	364,440
Family Connections (Thriving Families Project)	199,999
Institute for Human & Social Development, Inc. (Family Engagement Unity Project)	44,668
Peninsula Family Services (Therapeutic Child Development Centers)	160,000
Puente de la Costa Sur (Suenos Unidos Parent Participatory Preschool)	94,442
Ravenswood Family Health Center - South (Oral Health Services)	48,628

NOTE 13 – CONTRIBUTIONS TO LOCAL PROJECTS (Continued)

Cycle Four Funding (Continued):

San Mateo County Office of Education (EQ+IP)	1,155,995
San Mateo County Office of Education (Family Eng. System Support)	91,467
San Mateo County Office of Education (IMPACT)	414,255
San Mateo County Office of Education (IMPACT HUB 4)	38,272
Sonrias Dental Health, Inc (Early Childhood Oral Health Programming)	54,075
Star Vista (Early Childhood Services - Healthy Homes)	178,820
Contractors:	
Cheryl Oku (Help Me Grow Consultation Services)	94,650
Children Now (Improve Access to Oral Health)	16,031
Easy Bay Agency for Children (Trauma & Resiliency - Informed Systems Initiatives)	67,190
Easy Bay Agency for Children (Trauma & Resiliency - Informed Systems Initiatives Organizational Coaching)	7,260
EvalCorp (Evaluation Consultation and Support Services)	81,250
Hamai Consulting (Trauma & Resiliency - Informed Systems Initiatives)	85,000
Hamai Consulting (Home Visiting Strategic Planning)	50,000
Learning for Action (Trauma Resiliency - Informed Systems Initiatives)	48,875
Persimmony International (Online Grant Mgt System)	87,287
Viva Social Impact (Communication Consultation)	114,012
Viva Social Impact (SMC Children Success Planning Project)	6,918
Other	119,193

Cycle Four Funding Total \$ 4,721,632

Total \$ 4,721,632

NOTE 14 – GRANT COMMITMENTS

First 5's commitments to grantees as of June 30, 2023, were as follows:

Cycle Four Funding	<u>\$ 4,721,632</u>
Total	<u>\$ 4,721,632</u>

NOTE 15 – PROGRAM EVALUATION

First 5 spent \$309,917 on program evaluation during the year ended June 30, 2023.

NOTE 16 – RELATED PARTY TRANSACTIONS

The required composition of the Board of Commissioners includes members from the County and other local governments, the San Mateo County Superintendent of Schools, and community based organizations which serve children ages 0-5.

First 5 and San Mateo County Behavioral Health and Recovery Services Department have jointly funded the Trauma & Resiliency Informed System Initiatives program through Proposition 63 Mental Health Services Act Prevention and First 5's strategic plan.

NOTE 16 – RELATED PARTY TRANSACTIONS (Continued)

Expenditures of leverage funding grant awards from County of San Mateo Departments to First 5 for the year ended June 30, 2023, were as follows:

San Mateo County Behavioral Health and Recovery Services Department	<u>\$ 247,540</u>
Total	<u><u>\$ 247,540</u></u>

NOTE 17 – SUBSEQUENT EVENTS

First 5 has evaluated subsequent events through October 4, 2023, the date which the financial statements were available to be issued. There were no subsequent events to disclose.

REQUIRED SUPPLEMENTARY INFORMATION

**FIRST 5 SAN MATEO COUNTY
SCHEDULE OF REVENUES, EXPENDITURES, AND
CHANGES IN FUND BALANCE – BUDGET AND ACTUAL
FOR THE YEAR ENDED JUNE 30, 2023**

	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual (Budgetary Basis)</u>	<u>Variance with Final Budget</u>
Revenues:				
Tobacco tax	\$ 5,667,051	\$ 5,129,548	\$ 5,503,607	\$ 374,059
Investment interest	84,000	134,734	303,007	168,273
Other grants	661,000	1,265,634	992,059	(273,575)
	<u>6,412,051</u>	<u>6,529,916</u>	<u>6,798,673</u>	<u>268,757</u>
Expenditures:				
Salaries and benefits	1,664,864	1,664,864	1,513,243	151,621
Services and supplies	447,332	447,332	303,598	143,734
Contributions to local projects	6,124,592	7,719,537	4,721,632	2,997,905
	<u>8,236,788</u>	<u>9,831,733</u>	<u>6,538,473</u>	<u>3,293,260</u>
Net change in fund balance	<u>\$ (1,824,737)</u>	<u>\$ (3,301,817)</u>	260,200	<u>\$ 3,562,017</u>
Fund balance, beginning of year			<u>13,075,335</u>	
Fund balance, end of year			<u>\$ 13,335,535</u>	
Budget to GAAP reconciliation:				
Actual revenue on a budgetary basis			\$ 6,798,673	
Differences - budget to GAAP				
For budgetary purposes, investment earnings do not include unrealized gains/(losses) on investments			<u>46,801</u>	
Total revenues as reported on the statement of revenues, expenditures, and changes in fund balance			<u>\$ 6,845,474</u>	

**FIRST 5 SAN MATEO COUNTY
SCHEDULE OF PROPORTIONATE SHARE OF THE NET PENSION LIABILITY
FOR THE YEAR ENDED JUNE 30, 2023**

	<u>2023</u>	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>
First 5's proportion of the collective net pension liability	0.13%	0.12%	0.12%	0.12%	0.12%
First 5's proportionate share of the collective net pension liability	\$ 1,076,035	\$ 285,978	\$ 1,155,541	\$ 835,370	\$ 606,419
First 5's covered payroll*	900,918	894,380	928,408	866,146	806,833
First 5's proportionate share of the collective net pension liability as a percentage of covered payroll	119.44%	31.97%	124.46%	96.45%	75.16%
Plan fiduciary net position as a percentage of the total pension liability	88.46%	98.23%	84.46%	88.46%	89.96%
	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	
First 5's proportion of the collective net pension liability	0.11%	0.11%	0.11%	0.10%	
First 5's proportionate share of the collective net pension liability	\$ 663,743	\$ 770,981	\$ 516,749	\$ 409,823	
First 5's covered payroll*	808,645	756,154	598,404	623,983	
First 5's proportionate share of the collective net pension liability as a percentage of covered payroll	82.08%	101.96%	86.35%	65.68%	
Plan fiduciary net position as a percentage of the total pension liability	87.49%	83.25%	87.53%	88.88%	

The schedule presents information to illustrate changes in First 5's proportionate share of the net pension liability over a ten year period when the information is available.

*In accordance with GASB Statement No. 82, covered payroll is the payroll on which contributions are based. Thus, these amounts may be different than shown in fiscal year ended 2016 and earlier reports.

**FIRST 5 SAN MATEO COUNTY
SCHEDULE OF FIRST 5'S CONTRIBUTIONS – PENSION PLAN
FOR THE YEAR ENDED JUNE 30, 2023**

	<u>2023</u>	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>
Contractually required contribution	\$ 290,383	\$ 279,876	\$ 268,432	\$ 235,766	\$ 228,829
Contributions in relation to the contractually required contribution	<u>290,383</u>	<u>279,876</u>	<u>268,432</u>	<u>235,766</u>	<u>228,829</u>
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
Covered payroll*	\$ 973,470	\$ 900,918	\$ 894,380	\$ 928,408	\$ 866,146
Contributions as a percentage of covered payroll	29.83%	31.07%	30.01%	25.39%	26.42%
	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>
Contractually required contribution	\$ 198,644	\$ 176,870	\$ 182,614	\$ 170,517	\$ 204,061
Contributions in relation to the contractually required contribution	<u>198,644</u>	<u>176,870</u>	<u>182,614</u>	<u>170,517</u>	<u>204,061</u>
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
Covered payroll*	\$ 806,833	\$ 808,645	\$ 756,154	\$ 598,404	\$ 623,983
Contributions as a percentage of covered payroll	24.62%	21.87%	24.15%	28.50%	32.70%

The schedule presents information to illustrate changes in First 5's contributions over a ten year period when the information is available.

*In accordance with GASB Statement No. 82, covered payroll is the payroll on which contributions are based for the fiscal year in which the expenditure was incurred. Thus, these amounts may be different than shown in fiscal year ended 2016 and earlier reports.

**FIRST 5 SAN MATEO COUNTY
SCHEDULE OF PROPORTIONATE SHARE OF THE NET OPEB LIABILITY/(ASSET)
FOR THE YEAR ENDED JUNE 30, 2023**

	<u>2023</u>	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>
First 5's proportion of the collective net OPEB liability/(asset)	0.14%	0.40%	0.40%	0.38%	0.14%	0.14%
First 5's proportionate share of the collective net OPEB liability/(asset)	\$ (212,881)	\$ (303,083)	\$ 16,047	\$ 171,704	\$ 145,618	\$ 126,906
First 5's covered payroll	900,918	894,380	928,408	866,146	806,833	808,645
First 5's proportionate share of the collective net OPEB liability/(asset) as a percentage of covered payroll	-23.63%	-33.89%	1.73%	19.82%	18.05%	15.69%
Plan fiduciary net position as a percentage of the total OPEB liability	84.32%	103.79%	85.46%	77.47%	74.59%	75.76%

The schedule presents information to illustrate changes in First 5's proportionate share of the net other postemployment benefits (OPEB) liability/(asset) over a ten year period when the information is available.

**FIRST 5 SAN MATEO COUNTY
SCHEDULE OF FIRST 5'S CONTRIBUTIONS – OPEB
FOR THE YEAR ENDED JUNE 30, 2023**

	<u>2023</u>	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>
Actuarially determined contribution	\$ 33,989	\$ 105,697	\$ 115,537	\$ 107,097	\$ 41,808	\$ 42,808
Contributions in relation to the actuarially determined contribution	<u>33,989</u>	<u>105,697</u>	<u>115,537</u>	<u>107,097</u>	<u>41,808</u>	<u>42,808</u>
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
Covered payroll*	\$ 973,470	\$ 900,918	\$ 894,380	\$ 928,408	\$ 866,146	\$ 806,833
Contributions as a percentage of covered payroll	3.49%	11.73%	12.92%	11.54%	4.83%	5.31%

The schedule presents information to illustrate changes in First 5's contributions over a ten year period when the information is available.

*Covered payroll is the payroll on which contributions are based for the fiscal year in which the expenditure was incurred.

FIRST 5 SAN MATEO COUNTY
SCHEDULE OF CHANGES IN THE NET OPEB LIABILITY/(ASSET) AND RELATED RATIOS
FOR THE YEAR ENDED JUNE 30, 2023

	2023	2022	2021	2020	2019	2018
Total OPEB Liability						
Service cost	\$ (45,125)	\$ 273,194	\$ 4,480	\$ 59,957	\$ 22,343	\$ 23,857
Interest on total OPEB liability	(72,663)	502,827	7,505	103,589	36,012	40,073
Effect of plan changes	19,377	-	-	-	-	-
Effect of economic/demographic gains or losses	(30,620)	(487,652)	(386)	(753)	6,033	(22,665)
Effect of assumptions changes or inputs	(46,635)	156,432	(9,187)	2,007	13,628	(73,676)
Benefit payments	71,956	(437,561)	(6,036)	(84,336)	(28,646)	(30,731)
Change in employers' proportionate share	(9,248,803)	7,877,180	(648,309)	108,877	-	-
Net change in total OPEB liability	(9,352,513)	7,884,420	(651,933)	189,341	49,370	(63,142)
Total OPEB liability, beginning	7,994,748	110,328	762,261	572,920	523,550	586,692
Total OPEB liability, ending (a)	<u>\$ (1,357,765)</u>	<u>\$ 7,994,748</u>	<u>\$ 110,328</u>	<u>\$ 762,261</u>	<u>\$ 572,920</u>	<u>\$ 523,550</u>
Plan Fiduciary Net Position						
Employer contributions	\$ (80,956)	\$ 561,261	\$ 7,622	\$ 110,715	\$ 35,360	\$ 42,808
Net investment income	165,079	1,352,116	4,456	80,395	24,148	26,522
Benefit payments	71,956	(437,561)	(6,036)	(84,336)	(28,646)	(30,731)
Administrative expenses	633	(3,719)	(44)	(563)	(204)	(178)
Change in employers' proportionate share	(9,599,427)	6,731,453	(502,274)	57,044	-	-
Net change in plan fiduciary net position	(9,442,715)	8,203,550	(496,276)	163,255	30,658	38,421
Plan fiduciary net position, beginning	8,297,831	94,281	590,557	427,302	396,644	358,223
Plan fiduciary net position, ending (b)	<u>\$ (1,144,884)</u>	<u>\$ 8,297,831</u>	<u>\$ 94,281</u>	<u>\$ 590,557</u>	<u>\$ 427,302</u>	<u>\$ 396,644</u>
Net OPEB liability/(asset) (a)-(b)	<u>\$ (212,881)</u>	<u>\$ (303,083)</u>	<u>\$ 16,047</u>	<u>\$ 171,704</u>	<u>\$ 145,618</u>	<u>\$ 126,906</u>
Plan fiduciary net position as a percentage of the total OPEB liability	84.32%	103.79%	85.46%	77.47%	74.58%	75.76%
Covered payroll	\$ 900,918	\$ 894,380	\$ 928,408	\$ 866,146	\$ 806,833	\$ 808,645
Net OPEB liability/(asset) as a percentage of covered payroll	-23.63%	-33.89%	1.73%	19.82%	18.05%	15.69%

The schedule presents information to illustrate changes in First 5's changes in the net OPEB liability/(asset) over a ten year period when the information is available.

COMPLIANCE SECTION

**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER
FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS
BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN
ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS**

To the Board of Commissioners
First 5 San Mateo County
San Mateo, California

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities and the major fund of First 5 San Mateo County (First 5), a discretely presented component unit of the County of San Mateo, California, as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise First 5's basic financial statements, and have issued our report thereon dated October 4, 2023.

Report on Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered First 5's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of First 5's internal control. Accordingly, we do not express an opinion on the effectiveness of First 5's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of First 5's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether First 5's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the

financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of First 5's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering First 5's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

BROWN ARMSTRONG
ACCOUNTANCY CORPORATION

Brown Armstrong
Accountancy Corporation

Bakersfield, California
October 4, 2023

INDEPENDENT AUDITOR'S REPORT ON STATE COMPLIANCE

To the Board of Commissioners
First 5 San Mateo County
San Mateo, California

Report on Compliance

Opinion

We have audited First 5 San Mateo County's (First 5) compliance with the requirements specified in the State of California's *Standards and Procedures for Audits of Local Entities Administering the California Children and Families Act*, issued by the State Controller's Office, applicable to First 5's statutory requirements identified below for the year ended June 30, 2023.

In our opinion, First 5 complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on the California Children and Families Program for the year ended June 30, 2023.

Basis for Opinion

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the State of California's *Standards and Procedures for Audits of Local Entities Administering the California Children and Families Act*, issued by the State Controller's Office. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of First 5 and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion. Our audit does not provide a legal determination of First 5's compliance with the compliance requirements referred to above.

Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above, and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to the California Children and Families Program.

Auditor's Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on First 5's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance

with GAAS, *Government Auditing Standards*, and the State of California's *Standards and Procedures for Audits of Local Entities Administering the California Children and Families Act* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about First 5's compliance with the requirements of the California Children and Families Program as a whole.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, and the *Standards and Procedures for Audits of Local Entities Administering the California Children and Families Act*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit;
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding First 5's compliance with the compliance requirements referred to above and performing such other procedures as we consider necessary in the circumstances;
- Obtain an understanding of First 5's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the State of California's *Standards and Procedures for Audits of Local Entities Administering the California Children and Families Act*, but not for the purpose of expressing an opinion on the effectiveness of First 5's internal controls over compliance. Accordingly, we express no such opinion; and
- Select and test transactions and records to determine First 5's compliance with the state laws and regulations applicable to the following items:

<u>Description</u>	<u>Audit Guide Procedures</u>	<u>Procedures Performed</u>
Contracting and Procurement	6	Yes
Administrative Costs	3	Yes
Conflict-of-Interest	3	Yes
County Ordinance	4	Yes
Long-Range Financial Plans	2	Yes
Financial Condition of the Commission	1	Yes
Program Evaluation	3	Yes
Salaries and Benefit Policies	2	Yes

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identify during the audit.

Internal Control over Compliance

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that a material noncompliance with a compliance requirement will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention from those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit, we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the State of California's *Standards and Procedures for Audits of Local Entities Administering the California Children and Families Act*. Accordingly, this report is not suitable for any other purpose.

BROWN ARMSTRONG
ACCOUNTANCY CORPORATION

A handwritten signature in blue ink that reads "Brown Armstrong Accountancy Corporation". The signature is written in a cursive, flowing style.

Bakersfield, California
October 4, 2023